



# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED DECEMBER 31, 2013**



**City of Bridgeton 12355 Natural Bridge Road, Bridgeton, Missouri 63044**

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**CITY OF BRIDGETON, MISSOURI**  
**COMPREHENSIVE ANNUAL**  
**FINANCIAL REPORT**  
*For The Fiscal Year Ended December 31, 2013*

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*Report prepared and submitted by the  
Department Of Finance*

*Dennis J. Rainey  
Finance Officer*

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**Introductory Section**



May 28, 2014

Honorable Mayor and Members  
of the City Council  
City of Bridgeton, Missouri

Ladies and Gentlemen:

The Comprehensive Annual Financial Report (CAFR) of City of Bridgeton, Missouri (the City) for the year ended December 31, 2013 is submitted herewith. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. Management believes that the data, as presented, is accurate in all material respects; and it is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

This report has been prepared following the guidelines recommended by the Government Finance Officers' Association of the United States and Canada. The Government Finance Officers' Association awards Certificates of Achievement for Excellence in Financial Reporting to those governments whose annual financial reports are judged to conform substantially with high standards of public financial reporting including generally accepted accounting principles promulgated by the Governmental Accounting Standards Board. The Management's Discussion and Analysis (MD&A) which can be found immediately following the independent auditors' report provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

### **Profile Of Government**

This report includes all of the funds, agencies, boards, commissions and authorities that are controlled by or are dependent on the executive or legislative branches of the City, as more fully described in Note 1 to the financial statements.

The City provides the full range of municipal services authorized by its charter. This includes public safety (police), highways and streets, sanitation, culture and recreation, public improvements, planning and zoning and general administrative services. Residents of the City receive the full range of municipal utilities, telecommunications and cable services provided by the local service companies.

The City of Bridgeton, Missouri was originally platted in 1794 and is one of the oldest communities in the state. The City holds the oldest continuous state charter, which was granted in 1843. The population for the City in 2010 was 11,550. The City is located in St. Louis County, Missouri, immediately to the west of Lambert-St. Louis International Airport. The City's boundaries encompass approximately 17 square miles. The City is centered on three interstate highways: Interstate 70, Interstate 270 and Highway 370. This network of highways provides the City convenient access to the entire St. Louis Metropolitan Area.

The affairs of the City's government are under the direction of the Mayor and eight Council members, with two members being elected from each of the City's four wards. Each Council member is elected for a term of two years and serves until his or her successor is elected. One Council member from each ward is elected every April. The Mayor is elected at-large by the voters of the City. The day-to-day affairs of the City government are under the direction of the Administrative Assistant to the Mayor. The City Clerk is appointed by the Mayor, subject to approval of the Council.

The City has approximately 128 full-time employees and approximately 200 part-time and seasonal employees. The City has no record of any material work stoppages or labor disputes.

The major part of the City is served by the Pattonville and Hazelwood School Districts. Both Districts have been granted "accredited" status by the Missouri Department of Elementary and Secondary Education. SSM DePaul Health Center is located within the City and is a full-service, 577-bed institution.

## **Economic Condition And Outlook**

The economic base of Bridgeton is anchored in retail outlets, manufacturing establishments, office/warehouse outlets and hotels and restaurants that, by their location near the Lambert-St. Louis International Airport and on a key junction in the metropolitan interstate system (I-70 and I-270), find an advantage to their businesses. Hussmann Refrigeration, Rockwell International, Trane, Hunter Engineering, Midwest Medical Supply, KV Pharmaceutical, and Ralston Purina are just a few of the companies having important facilities in Bridgeton. Schnucks Markets Warehouse and Bakery and DePaul Community Health Center serve the metropolitan area and beyond from their Bridgeton location. Well over two thousand motel rooms, ten large retailers and hundreds of convenience and service outlets have made the community the eighteenth largest sales tax generator in the State of Missouri. Our strong tax base anchored in sales tax has allowed Bridgeton to deliver high quality city services.

As we look to the future, Bridgeton has made a strong commitment to having a more diverse tax base by attracting new industrial and manufacturing businesses to the City. At the present time, the City has a large amount of land that is presently zoned industrial and manufacturing. It is felt that by starting now to diversify the tax base the City can guarantee its financial health for many years to come.

## **Major Initiatives**

Construction of the new Central Garage for the City was fully completed in 2013. Improvement projects for Raymond Avenue, Taplin Avenue, Banks Road and Melody Lane have been designed with land acquisition and construction completed in 2013. Fee Fee Road Phase I and the Earth City Levee Trail Projects have been designed with construction beginning in 2013 and anticipated to be completed in 2014. The Fee Fee Road Phase II Project is currently near completion of the design phase and in the land acquisition stage. The City issued Certificates of Participation in December 2013 to begin work on the design and construction of a new Recreation Center.

During the past year, the City of Bridgeton has seen the development of several major commercial sites and structures. Developments approved by City Council in 2013, which are under way or were placed into service include the continued expansion of the DePaul Hospital complex, completion of the new Walmart Supercenter, the expansion of warehousing and manufacturing facilities, the Sarah Community, St. Louis Cold Storage, Virbac, Republic Services, Store Supply Warehouse, CVS and numerous others. The new Central Garage facility for the City was completed and placed into service in 2013 as was the Spire Compressed Natural Gas Station. New residential construction continues to develop at a brisk pace in the southern portion of the City. The City of Bridgeton is a good place to locate whether it is residential, commercial or industrial land usage.

Other improvements made during 2013 include re-grading of ball fields and new parking lot surfaces were installed for the tournament softball fields and concession facilities at the Bridgeton Municipal Athletic Complex (BMAC). The BMAC facility is one of the premier sports complexes in the area. A new Senior Garden at the Community Center was installed and landscaping at the new Government Center was completed. Improvements to the Riverwoods Park Trail and Hickory Woods Trail continue to be made. The City completed cleanup efforts from the tornado which hit the City of Bridgeton in April 2013. The City also hopes to replace lost parkland due to airport expansion with comparative facilities.

### **Long-Term Financial Planning**

The City restricts long-term borrowing to capital improvements or projects that cannot be financed from current revenues. If debt is incurred it is structured to be paid back within a period not to exceed the useful life of the project.

The voters of the City approved a ½ cent park and stormwater sales tax in 1998 and a ½ cent capital improvement sales tax in 2006. These funds have funded a major athletic complex and aquatic center in the City, and for future park, stormwater, and street improvement projects. Voters approved a ¼ cent local option sales tax in 2013 to be implemented January 1, 2014 to finance the design and construction of a new recreation center.

The City entered into an agreement with the City of St. Louis relating to the airport expansion project. Under the agreement, the City of Bridgeton received \$10,800,000 from the City of St. Louis for the replacement of the Bridgeton Municipal Complex. The City also issued Certificates of Participation Series 2009 totaling \$5,785,000 to complete the financing of the new Municipal Complex. Certificates of Participation Series 2012 totaling \$3,870,000 were issued for the construction of a new City Garage which was damaged in the April 2011 tornado. Certificates of Participation Series 2013 totaling \$9,465,000 were issued for the refunding of the 2009 Certificates and the partial construction of a new recreation center. The City also applied for and received grants for park improvements and recycling programs. These actions along with sound investment policies have had positive impact on the City's financial condition.

### **Accounting System And Budgetary Control**

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. The City's budgetary process is discussed in Note 1 - Summary of Significant Accounting Policies of the notes to the financial statements.

### **Independent Audit**

The City Charter (Section 2.05k) requires an annual audit by independent certified public accountants. This requirement has been complied with and the independent auditors' report has been included in the financial section of this report.

### **Certificate Of Achievement Award**

In order to be awarded a Certificate of Achievement for Excellence in Financial Reporting, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such reports satisfy both generally accepted accounting principles and applicable legal requirements.

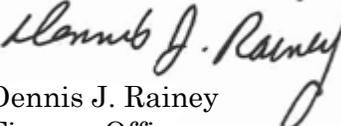
The GFOA Certificate of Achievement review process is not an audit, nor does it take the place of an audit. In fact, in order to be eligible for a Certificate of Achievement, a governmental unit must have subjected the financial statements of all of its funds to an independent audit performed in accordance with generally accepted auditing standards. The Certificate of Achievement review process is limited to an analysis of the contents of the annual financial report itself. It does not embody an evaluation of the governmental unit's system of internal accounting controls, nor does it include the performance of any auditing procedures or tests of the underlying accounting records.

A Certificate of Achievement is valid for a period of one year. We believe our current report conforms to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for a certificate.

### **Acknowledgments**

I would like to thank the Mayor and members of the City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully Submitted,

  
Dennis J. Rainey  
Finance Officer

**CITY OF BRIDGETON, MISSOURI**

**CITY OFFICIALS**

**Mayor** ..... Conrad Bowers

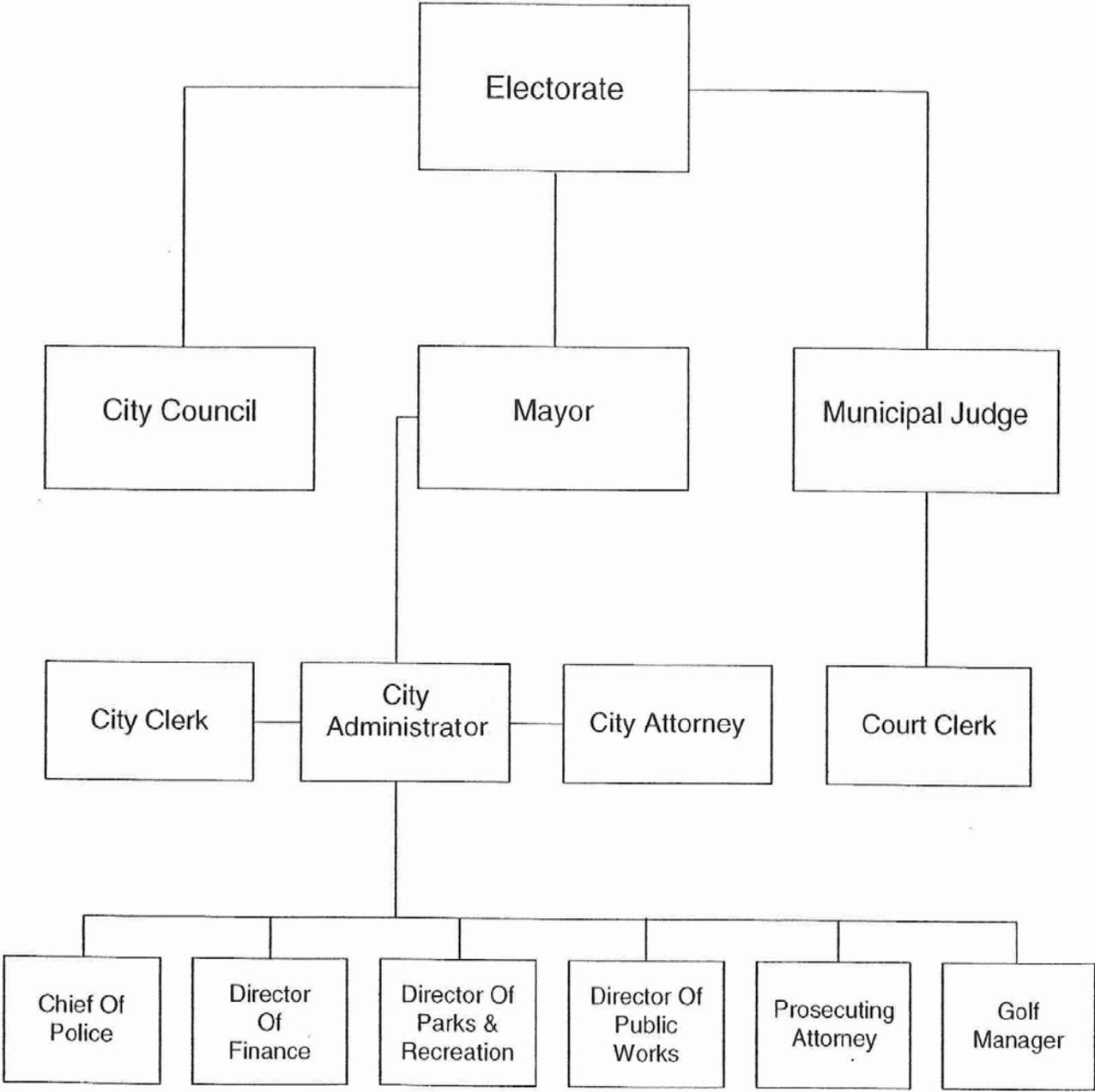
**Council:**

- ..... Scott Zimmer
- ..... Bob Saettele
- ..... Linda Eaker
- ..... Jerry Grimmer
- ..... Ferd Fetsch
- ..... Randy Hein
- ..... Joni Norris
- ..... Barbara Abram

**City Administrator** ..... Chief Donald Hood

**CITY OF BRIDGETON, MISSOURI**  
**ORGANIZATIONAL CHART**

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Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Bridgeton**  
**Missouri**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2012**

A handwritten signature in black ink, reading "Jeffrey R. Emer". The signature is written in a cursive, flowing style.

Executive Director/CEO



**Financial Section**

## Independent Auditors' Report

Honorable Mayor and Members  
of the City Council  
City of Bridgeton, Missouri

### Report On The Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Bridgeton, Missouri (the City), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### *Management's Responsibility For The Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Change In Accounting Principle***

As discussed in Note 1 to the financial statements in 2013, the City adopted the provisions of GASB Statement No. 65, *Items Previously Recognized as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 13, the Budgetary Comparison Information on pages 48 through 51, and the Pension Plan Schedule of Funding Progress on page 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Honorable Mayor and Members  
of the City Council  
City of Bridgeton, Missouri

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The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

*RubinBrown LLP*

May 28, 2014

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## **Management's Discussion And Analysis**

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# CITY OF BRIDGETON, MISSOURI

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Bridgeton, Missouri (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2013. We encourage readers to consider the information presented here in conjunction with the basic financial statements and the additional information that we have furnished in our letter of transmittal.

### Financial Highlights

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$85,286,817 (*net position*). Of this amount, \$6,774,320 is restricted for capital projects and debt service obligations.
- The City's total net position decreased by \$3,843,340, or 4.3%. This decrease is attributable to a reduction in miscellaneous revenues in 2013 due to the dissolving of the Wellston Heights TIF Notes effective December 30, 2012. The unpaid principal on the TIF Notes of \$5,970,000 was written off and the gain on the discharge of debt was included in miscellaneous revenues in 2012. Total assets increased in 2013 due to an increase in restricted cash and investments from the issuance of Certificates of Participation Series 2013.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$17,094,577, an increase of \$3,037,854 in comparison with the prior year. This increase is due to additional restricted fund balances in the General Fund from the issuance of Certificates of Participation and increased revenues over expenditures in the Lateral Sewer Fund. Restricted fund balances in the Capital Improvement and TIF Special Allocation Funds decreased by 6.5%.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$2,113,085. This fund balance represents 14.4% of total general fund operating expenditures.
- The City's total debt increased by \$7,324,087 or 38.0%, during the current fiscal year. The key factor for this increase was the retirement of the 2009 Certificates of Participation totaling \$1.655 million and the issuance in 2013 of \$9.465 million in Certificates of Participation, restricted for the construction of the new recreation center.

### Overview of Financial Statements

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

## CITY OF BRIDGETON, MISSOURI

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### Management's Discussion And Analysis (*Continued*)

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements reflect functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of the City include general government, public safety, public works, and culture and recreation. There are no business-type activities.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, parks and stormwater sales tax, capital improvement sales tax and TIF special allocation funds, which are considered to be major funds. Data from the other two governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

## CITY OF BRIDGETON, MISSOURI

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### Management's Discussion And Analysis (*Continued*)

The City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The City maintains one type of proprietary fund, an internal service fund. An internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for its fleet of vehicles through the Central Garage function. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Central Garage operation.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees and budgetary comparison information.

The combining statements referred to earlier in connection with nonmajor governmental funds and the internal service funds are presented immediately following the required supplementary information on pensions

### Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$85,286,817 at the close of the most recent fiscal year.

By far the largest portion of the City of Bridgeton's net position reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## CITY OF BRIDGETON, MISSOURI

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### Management's Discussion And Analysis (*Continued*)

#### City Of Bridgeton's Net Position

	Governmental Activities	
	2013	2012
Current and other assets	\$ 18,896,714	\$ 15,583,124
Capital assets	98,401,172	97,426,776
<b>Total assets</b>	<b>117,297,886</b>	<b>113,009,900</b>
Long-term liabilities outstanding	30,506,706	21,700,493
Other liabilities	1,504,363	1,347,020
<b>Total liabilities</b>	<b>32,011,069</b>	<b>23,047,513</b>
Net position:		
Net investment in capital assets	93,496,836	94,554,050
Restricted	6,774,320	7,230,265
Unrestricted	(14,984,339)	(11,821,928)
<b>Total net position</b>	<b>\$ 85,286,817</b>	<b>\$ 89,962,387</b>

An additional portion of the City's net position (8.0%) represents resources that are subject to external restrictions on how they may be used. The negative balance of unrestricted net position is primarily due to TIF related debt, which is not offset on the statements by any related capital assets.

At the end of the current fiscal year, the City is able to report positive balances of net position, for the government as a whole. The individual governmental funds, with the exception of the Parks and Storm Water Sales Tax Fund, were also able to report positive fund balances (see Note 12 to the Financial Statements regarding the Parks and Storm Water Fund), including the Sewer Lateral Fund, which in previous fiscal years had reflected negative fund balances.

The City's net position decreased by \$3,843,340 during the current fiscal year, in part due to the increase in long term liabilities and a decrease in restricted cash and investments.

## CITY OF BRIDGETON, MISSOURI

### Management's Discussion And Analysis (Continued)

#### City Of Bridgeton's Change In Net Position

	Governmental Activities	
	2013	2012
Revenues:		
Program Revenues		
Charges for services	\$ 3,761,027	\$ 3,746,180
Operating grants and contributions	744,338	778,420
Capital grants and contributions	46,843	139,250
General Revenues:		
Property taxes	724,858	715,584
Sales taxes	10,171,502	10,452,653
Franchise and public service taxes	2,868,809	2,706,094
Other	909,972	6,971,251
Total revenues	19,227,349	25,509,432
Expenses:		
General government	5,024,118	4,696,739
Public safety	5,680,407	5,662,885
Public works	5,987,740	6,304,785
Culture and recreation	5,436,139	4,997,071
Interest on long-term debt	942,285	1,306,004
Total expenses	23,070,689	22,967,484
Change in net position	(3,843,340)	2,541,948
Net position - beginning of year	89,962,387	87,420,439
Prior period adjustment (GASB 65)	(832,230)	—
Net position - end of year	\$ 89,286,817	\$ 89,962,387

Program revenues decreased 2.4% in 2013. This decrease is primarily due to Capital grants and contributions decreasing by the \$92,407 from FEMA grant revenues. Increases in charges for services were due to increased business license and various permit revenues and hotel/motel occupancy taxes. Operating grants and contributions decreased due to intergovernmental revenues declining as a result of the 2010 census.

General revenues decreased by nearly \$6.2 million attributed to the \$5.9 million of unpaid principal on the expired Wellston Heights TIF was written off in 2012 and was classified as other revenue. This also reflected a decrease in TIF related sales tax. Property taxes increased slightly in 2013 due to some commercial reassessments. Property values remain stable. Total sales taxes, other than TIF related, increased in 2013 by \$108,891, or 1.2% due to an increase in sales tax sharing with St. Louis County due to the per capita ratio increasing from the 2010 census figures. The opening of the new Walmart Supercenter in the summer of 2012, the expiration of the 1999 Wellston Heights TIF and a new ¼% local option sales tax effective January 1, 2014 will help to increase these revenues further into 2014. Franchise and public service tax revenues increased 6.0% in 2013 due to weather related increases in electric and gas utility gross receipts.

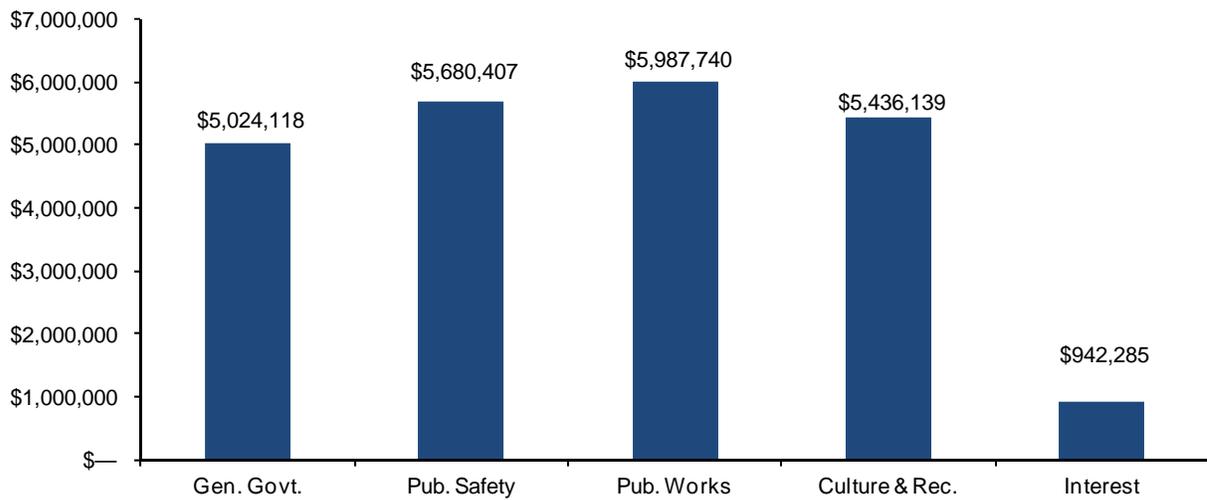
# CITY OF BRIDGETON, MISSOURI

## Management's Discussion And Analysis (Continued)

Expenses in governmental activities increased modestly in 2013 primarily due overtime and cleanup efforts from a tornado in the spring of 2013. Expenses in the other functions increased very slightly due to cost controls offsetting employee benefit and other increases. There was a decrease in interest on long term debt from the expiration of the Wellston Heights TIF.

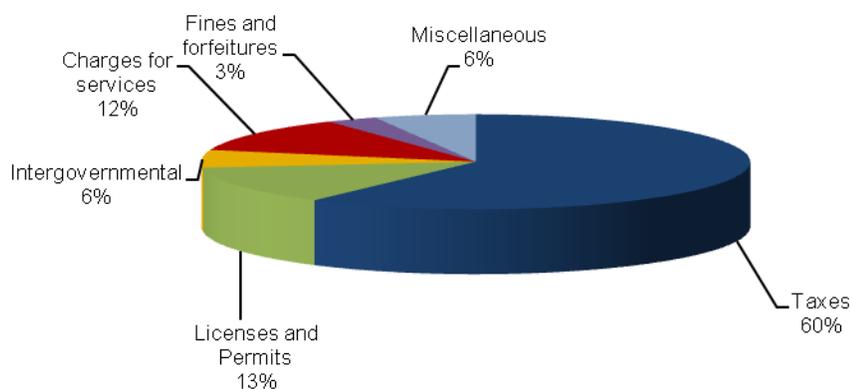
### Expenses - Governmental Activities

2013 Expenses By Function



### Revenues by Source - General Fund

2013 General Fund Revenue Summary



## CITY OF BRIDGETON, MISSOURI

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### Management's Discussion And Analysis (*Continued*)

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services. General personnel and service costs increased 3.5%. Interest on long-term debt decreased in 2013 due to retirements of various tax increment financing notes. In addition, the City experienced increases in 2013 for health insurance premiums, property and liability insurance and increases in employee overtime pay from the tornado cleanup effort in 2013 and the harsh winter led to an increase in snow removal costs in 2013.

### **Financial Analysis of the City's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

***Governmental funds.*** The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$17,094,577, an increase of \$3,037,854 in comparison with the prior year, primarily due to increased amounts restricted for capital projects from Certificate of Participation proceeds. Approximately 12% of this total amount constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is restricted to indicate that it is not available for new spending because it has already been committed to pay for debt service (\$1,893,977) and for capital improvements and projects (\$13,129,746). Also, of the total fund balances, \$41,890 is assigned to liquidate contracts and purchase orders of the prior period.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2,113,085, while total fund balance reached \$10,432,775. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 14% of total general fund operating expenditures, while total fund balance represents 71% of that same amount.

The fund balances of the City's general fund increased by \$3,598,414 during the current fiscal year. Key factors in this change are as follows:

- The issuance of certificates of participation during 2013 increased other financing sources for the City.
- Cost controls were in place in 2013 limiting expenditure increases for salaries and capital outlays to offset some decreased tax revenues in the sluggish economy. Employee overtime pay increased in 2013 as compared with the overtime in 2012 due to the tornado cleanup effort.
- Also impacting the fund balance in a positive way were increases in building permits, court fines and business licenses. Park and recreation revenues decreased in 2013 due to an increase in rain out days compared to 2012.

## **CITY OF BRIDGETON, MISSOURI**

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### Management's Discussion And Analysis (*Continued*)

The fund balance of the City's parks and stormwater sales tax fund at the end of the current fiscal year is (\$112,518). This represents a decrease of \$7,903 from the previous year. Expenditures exceeded revenues throughout the year during the sluggish economy while the City closely monitored the fund activities. Expenditures incurred related to the municipal athletic complex exceeded budgeted amounts due to increased cleanup activity caused by the 2013 tornado. The City has budgeted revenues and expenditures in 2014 to eliminate the fund deficit.

The capital improvement sales tax fund has a total fund balance of \$4,809,348 all of which is restricted for capital projects. Fund balance decreased by \$257,284 as some street improvement projects budgeted for 2012 were delayed for various reasons and more work began on these projects in 2013. The 2014 budget reflects continued appropriation for these projects.

The TIF special allocation fund has a fund balance of \$1,893,977. Fund balance decreased by \$207,481 as debt service expenditures exceeded TIF tax and issuance revenues for the year. TIF revenues decreased due to the expiration of the Wellston Heights TIF.

**Proprietary funds.** The City's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Internal Service Fund at the end of the year amounted to \$22,246. The total increase in net position for the fund was \$3,570,507, primarily due to capital contributions related to the new Municipal Garage building.

### **Capital Asset and Debt Administration**

**Capital assets.** The City's investment in capital assets for its governmental activities as of December 31, 2013, amounts to \$98,401,172 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure, and park facilities. The City's investment in capital assets for the current fiscal year increased by 1.0% due to increases in buildings and machinery and equipment while retirements and depreciation exceeded additions in the other categories of capital assets.

Major capital asset events during the current year included the following:

- The new Municipal Garage building was completed in late 2013, eliminating the construction in progress.
- A variety of street construction and storm water control projects continued for the public works function as additions to infrastructure assets.
- Various machinery and equipment assets were added to the general fund, namely vehicles and trucks for the public safety, public works, and culture and recreation functions.

## CITY OF BRIDGETON, MISSOURI

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### Management's Discussion And Analysis (*Continued*)

	Capital Assets (net of depreciation) Governmental Activities	
	2013	2012
Land	\$ 48,419,846	\$ 48,419,846
Buildings	23,317,165	20,313,613
Improvements other than buildings	5,899,836	6,407,993
Machinery and equipment	1,997,679	1,925,774
Infrastructure	18,766,646	19,223,278
Construction in progress	—	1,136,272
<b>Total</b>	<b>\$ 98,401,172</b>	<b>\$ 97,426,776</b>

Additional information on the City's capital assets can be found in Note 4 on page 39 of this report.

**Long-term debt.** At the end of the current fiscal year, the City had outstanding long-term debt obligations of \$26,582,788 as follows:

	Outstanding Debt and Revenue Notes - General Obligation Governmental Activities	
	2013	2012
Certificates of participation	\$ 13,100,000	\$ 5,525,000
Tax increment revenue notes	13,482,788	13,733,701
<b>Total</b>	<b>\$ 26,582,788</b>	<b>\$ 19,258,701</b>

In 2011, Tax Incremental Revenue Notes were issued relating to the St. Charles Rock Road redevelopment area representing limited obligations of the City payable from incremental sales and real estate taxes not to exceed \$4,700,000. These notes were paid off in 2012 with proceeds from the Tax Incremental Refunding Revenue Bonds Series 2012 relating to the same redevelopment area. These outstanding bonds totaled \$6,000,000.

In 2009, the City issued Certificates of Participation for the purpose of financing the construction of the City's new municipal government center and in 2012 the City issued \$3,870,000 in Certificates of Participation for the construction of a new city garage to replace the structure damaged by the 2011 tornado. The 2013 Certificates of Participation issued in December, 2013 refunded the balance of the 2009 Certificates and generated funds for the construction of a new recreation center for the City. The increase in long-term debt is primarily due to the issuance of the 2013 Certificates of Participation totaling \$9,465,000 and the retirement of principal of \$1,655,000 on the 2009 Certificates of Participation.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10% of its total assessed valuation. The current debt limitation for the City is \$43,254,000, which also represents the legal debt margin, since the City of Bridgeton has no outstanding general obligation debt.

## **CITY OF BRIDGETON, MISSOURI**

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### Management's Discussion And Analysis (*Continued*)

#### **General Fund Budgetary Highlights**

There were no differences between the original budget and the final amended budget

Differences between the final amended budget revenues and actual revenues for the General Fund were not considered by the City to be material variances.

Differences between the final amended budget for current expenditures and actual current expenditures for the General Fund reflect a positive variance of \$394,606. This is due to cost savings in personnel and benefits due to attrition, lower refuse collection costs, and reduction in street lighting expense. Capital outlay expenditures reflected a negative variance due to the construction in progress for the new city garage which was funded by the certificates of participation series 2012.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the City at December 31, 2013 is 6.5%, which is down from the level of 6.8% a year ago. This compares unfavorably to the state's average unemployment rate of 6.6% but favorably to the national average rate of 7.4%.
- The median value of owner-occupied housing in the City is \$164,000. This compares favorably to the state's average of \$138,900. The per capita income in the City is \$30,917. This compares favorably to the state's average of \$25,371 and the national average of \$26,847.
- Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the City's budget for the 2014 fiscal year.

During the current fiscal year, fund balance in the general fund increased by \$3,598,414. The City of Bridgeton has appropriated a decrease of \$843,800 to the general fund unreserved fund balance for the 2014 fiscal year budget. The City has no restrictions, commitments, or other limitations that significantly affect the availability of fund resources for future use.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Bridgeton, Missouri's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 12355 Natural Bridge Road, Bridgeton, MO 63044.

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## **Basic Financial Statements**

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# CITY OF BRIDGETON, MISSOURI

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## STATEMENT OF NET POSITION

December 31, 2013

	<u>Governmental Activities</u>
<b>Assets</b>	
Cash and investments	\$ 5,331,687
Receivables (net):	
Taxes	3,378,704
Interest	11,174
Grants	175,275
Inventories	92,391
Cash and investments - restricted	9,907,483
Capital assets:	
Nondepreciable	48,419,846
Depreciable, net	49,981,326
<b>Total Assets</b>	<u>117,297,886</u>
<b>Liabilities</b>	
Accounts payable	507,478
Accrued liabilities	510,279
Unearned revenue	486,606
Long-term liabilities:	
Due within one year	1,303,438
Due in more than one year	29,203,268
<b>Total Liabilities</b>	<u>32,011,069</u>
<b>Net Position</b>	
Net investment in capital assets	93,496,836
Restricted for:	
Capital projects	4,880,343
Debt service	1,893,977
Unrestricted	<u>(14,984,339)</u>
<b>Total Net Position</b>	<u>\$ 85,286,817</u>

# CITY OF BRIDGETON, MISSOURI

## STATEMENT OF ACTIVITIES For The Year Ended December 31, 2013

Functions	Expenses	Program Revenues			Net (Expense) Revenue And Changes In Net Position
		Charges For Services	Operating Grants And Contributions	Capital Grants And Contributions	
<b>Governmental Activities</b>					
General government	\$ 5,024,118	\$ 1,715,284	\$ —	\$ —	\$ (3,308,834)
Public safety	5,680,407	445,171	—	—	(5,235,236)
Public works	5,987,740	94,714	744,338	46,843	(5,101,845)
Culture and recreation	5,436,139	1,505,858	—	—	(3,930,281)
Interest on long-term debt	942,285	—	—	—	(942,285)
<b>Total Governmental Activities</b>	<b>\$ 23,070,689</b>	<b>\$ 3,761,027</b>	<b>\$ 744,338</b>	<b>\$ 46,843</b>	<b>(18,518,481)</b>

### General Revenues

Property taxes levied for:

General purposes 724,858

Sales tax levied for:

General purposes 4,234,057

Park and stormwater purposes 2,713,559

Tax increment financing districts 817,980

Public improvements 2,405,906

Franchise and public service taxes 2,868,809

Earnings on investments (93,344)

Miscellaneous revenues 1,003,316

**Total General Revenues 14,675,141**

Change in Net Position (3,843,340)

**Net Position - Beginning Of Year - As Previously Stated 89,962,387**

Prior period adjustment (Note 1) (832,230)

**Net Position - Beginning Of Year - As Restated 89,130,157**

**Net Position - End Of Year \$ 85,286,817**

**CITY OF BRIDGETON, MISSOURI**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**December 31, 2013**

	Major Funds				Nonmajor Funds	Total Governmental Funds
	General	Parks And Storm Water Sales Tax	Capital Improvements Sales Tax	TIF Special Allocation	Other Governmental Funds	
<b>Assets</b>						
Cash and investments	\$ 731,984	\$ —	\$ 4,553,481	\$ —	\$ 46,222	\$ 5,331,687
Receivables:						
Taxes	2,305,680	426,824	378,730	235,897	31,573	3,378,704
Interest	11,174	—	—	—	—	11,174
Grants	175,275	—	—	—	—	175,275
Due from other funds	468,567	—	—	—	—	468,567
Inventories	28,397	—	—	—	—	28,397
Cash and investments - restricted	8,249,403	—	—	1,658,080	—	9,907,483
<b>Total Assets</b>	<b>\$ 11,970,480</b>	<b>\$ 426,824</b>	<b>\$ 4,932,211</b>	<b>\$ 1,893,977</b>	<b>\$ 77,795</b>	<b>\$ 19,301,287</b>
<b>Liabilities, Deferred Inflows Of Resources And Fund Balances</b>						
<b>Liabilities</b>						
Accounts payable	\$ 324,034	\$ 17,765	\$ 122,863	\$ —	\$ 6,800	\$ 471,462
Accrued liabilities	314,962	53,010	—	—	—	367,972
Unearned revenue	486,606	—	—	—	—	486,606
Due to other funds	—	468,567	—	—	—	468,567
<b>Total Liabilities</b>	<b>1,125,602</b>	<b>539,342</b>	<b>122,863</b>	<b>—</b>	<b>6,800</b>	<b>1,794,607</b>
<b>Deferred Inflows Of Resources</b>						
Property taxes	412,103	—	—	—	—	412,103
<b>Fund Balances:</b>						
<b>Nonspendable:</b>						
Inventory	28,397	—	—	—	—	28,397
<b>Restricted for:</b>						
Capital projects	8,249,403	—	4,809,348	—	70,995	13,129,746
Debt service	—	—	—	1,893,977	—	1,893,977
<b>Total Restricted</b>	<b>8,249,403</b>	<b>—</b>	<b>4,809,348</b>	<b>1,893,977</b>	<b>70,995</b>	<b>15,023,723</b>
<b>Assigned to:</b>						
Public Works	41,890	—	—	—	—	41,890
<b>Unassigned</b>	<b>2,113,085</b>	<b>(112,518)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>2,000,567</b>
<b>Total Fund Balances (Deficit)</b>	<b>10,432,775</b>	<b>(112,518)</b>	<b>4,809,348</b>	<b>1,893,977</b>	<b>70,995</b>	<b>17,094,577</b>
<b>Total Liabilities, Deferred Inflows Of Resources And Fund Balances</b>	<b>\$ 11,970,480</b>	<b>\$ 426,824</b>	<b>\$ 4,932,211</b>	<b>\$ 1,893,977</b>	<b>\$ 77,795</b>	<b>\$ 19,301,287</b>

# CITY OF BRIDGETON, MISSOURI

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION December 31, 2013

**Total Fund Balance - Governmental Funds** \$ 17,094,577

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$141,650,317, and the accumulated depreciation is \$46,888,305, excluding internal service fund capital assets. 94,762,012

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as liabilities within the fund financial statements. All liabilities - both current and long-term - are reported on the government-wide statement of net position. Balances as of December 31, 2013 are:

Accrued compensated absences, vacation	\$ (616,798)	
Net pension obligation	(3,253,381)	
Notes payable, bonds payable and certificates of participation	(26,582,788)	
Unamortized bond discounts	43,800	
Unamortized bond premiums	(97,539)	
Accrued interest	<u>(136,575)</u>	
		(30,643,281)

Certain City tax revenues are reported as deferred inflows of resources in the fund financial statements but reported as revenues in the government-wide statements. 412,103

Internal service funds are used by management to charge the cost of central garage repairs and maintenance on department vehicles to the individual departments. The assets and liabilities are included in the statement of net position. 3,661,406

**Total Net Position - Governmental Activities** \$ 85,286,817

# CITY OF BRIDGETON, MISSOURI

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For The Year Ended December 31, 2013

	Major Funds				Nonmajor Funds	Total Governmental Funds
	General	Parks And Storm Water Sales Tax	Capital Improvements Sales Tax	TIF Special Allocation	Other Governmental Funds	
<b>Revenues</b>						
Taxes	\$ 7,755,308	\$ 2,713,559	\$ 2,405,906	\$ 817,980	\$ —	\$ 13,692,753
Licenses and permits	1,715,284	—	—	—	—	1,715,284
Intergovernmental	782,213	—	—	—	—	782,213
Charges for services	1,543,437	—	—	—	94,714	1,638,151
Fines and forfeitures	445,171	—	—	—	—	445,171
Investment income	(93,344)	—	—	—	—	(93,344)
Miscellaneous	739,425	83,153	—	—	—	822,578
<b>Total Revenues</b>	12,887,494	2,796,712	2,405,906	817,980	94,714	19,002,806
<b>Expenditures</b>						
Current:						
General government	4,473,166	—	—	—	—	4,473,166
Public safety	5,199,396	—	—	—	—	5,199,396
Public works	3,957,670	—	—	—	85,894	4,043,564
Culture and recreation	1,034,262	2,850,121	—	—	—	3,884,383
Total Current	14,664,494	2,850,121	—	—	85,894	17,600,509
Capital outlay	2,436,580	51,206	2,041,859	—	—	4,529,645
Debt service:						
Principal retirement	—	—	—	285,000	490,000	775,000
Interest and fiscal charges	—	—	—	740,461	131,331	871,792
Cost of issuance	107,263	—	—	—	—	107,263
<b>Total Expenditures</b>	17,208,337	2,901,327	2,041,859	1,025,461	707,225	23,884,209
<b>Revenues Over (Under) Expenditures</b>	(4,320,843)	(104,615)	364,047	(207,481)	(612,511)	(4,881,403)
<b>Other Financing Sources (Uses)</b>						
Transfers in	—	—	—	—	621,331	621,331
Transfers out	—	—	(621,331)	—	—	(621,331)
Issuance of certificates of participation	9,465,000	—	—	—	—	9,465,000
Bond premium	(97,743)	—	—	—	—	(97,743)
Payments to refunding escrow agent	(1,448,000)	—	—	—	—	(1,448,000)
<b>Total Other Financing Sources (Uses)</b>	7,919,257	—	(621,331)	—	621,331	7,919,257
<b>Net Change In Fund Balances</b>	3,598,414	(104,615)	(257,284)	(207,481)	8,820	3,037,854
<b>Fund Balances (Deficit) - Beginning Of Year</b>	6,834,361	(7,903)	5,066,632	2,101,458	62,175	14,056,723
<b>Fund Balances (Deficit) - End Of Year</b>	\$ 10,432,775	\$ (112,518)	\$ 4,809,348	\$ 1,893,977	\$ 70,995	\$ 17,094,577

# CITY OF BRIDGETON, MISSOURI

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2013

**Net Change In Fund Balances - Total Governmental Funds** \$ 3,037,854

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period (excluding the internal service fund).

Capital outlays	\$ 3,910,612	
Depreciation expense	<u>(2,870,146)</u>	
		1,040,466

Interest is recognized as an expenditure in the governmental funds when it is due. In the statement of activities, interest expense is recognized as it accrues, regardless of when it is due. (61,770)

In the statement of activities, sales proceeds, less the net book value of the assets sold or disposed of, is recognized as a gain (loss) on the sale/disposal of capital assets. (77,798)

Internal service funds are used by management to charge the costs of repairs and maintenance on vehicles to the appropriate funds. This amount is the net income attributable to governmental activities less capital contributions of \$3,572,852 received from the general fund. (2,345)

The governmental funds report bond proceeds as an other financing source, while repayment of bond principal is reported as an expenditure. In the statement of net position, however, issuing debt increases long-term liabilities and repayment of principal reduces long-term liabilities. Also, governmental funds report the effect of debt discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Repayments of principal	775,000	
Issuance of certificates of participation series 2013	(9,465,000)	
Premium on certificates of participation series 2013	(97,743)	
Payments to refunding escrow agent	1,448,000	
Amortization of discounts and premiums	<u>(8,724)</u>	
		(7,348,467)

Compensated absences, as reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as an expenditure in governmental funds. 4,499

Net pension obligation, as reported in the statement of activities, does not require the use of current financial resources and therefore is not reported as expenditures in governmental funds. (758,065)

Net post-employment benefit obligation, as reported in the statement of activities, does not require the use of current financial resources and therefore is not reported as expenditures in governmental funds. The entire liability was eliminated during 2013 resulting in miscellaneous revenue. 240,902

Property tax revenues and other tax revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows of resources in the fund financial statements since they will be collected several months after year end. 81,384

**Change In Net Position Of Governmental Activities** \$ (3,843,340)

**CITY OF BRIDGETON, MISSOURI**

**STATEMENT OF NET POSITION - PROPRIETARY FUND**

**December 31, 2013**

	<b>Governmental Activities - Internal Service Fund</b>
<b>Assets</b>	
Inventories	\$ 63,994
Capital assets (net of accumulated depreciation)	3,639,160
<b>Total Assets</b>	<u>3,703,154</u>
<b>Liabilities</b>	
Accounts payable	36,016
Accrued liabilities	5,732
<b>Total Liabilities</b>	<u>41,748</u>
<b>Net Position</b>	
Investment in capital assets	3,639,160
Unrestricted	22,246
<b>Total Net Position</b>	<u>\$ 3,661,406</u>

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**CITY OF BRIDGETON, MISSOURI**

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**STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN FUND NET POSITION  
PROPRIETARY FUND**

**For The Year Ended December 31, 2013**

	<b>Governmental Activities - Internal Service Fund</b>
<b>Operating Revenues</b>	
Charges for services	\$ 422,583
Gas and oil	274,065
<b>Total Operating Revenues</b>	<u>696,648</u>
<b>Operating Expenditures</b>	
Salaries and employee benefits	178,081
Pension contribution	21,000
Supplies	381,951
Repairs and maintenance	99,076
Depreciation	14,883
Miscellaneous	4,002
<b>Total Operating Expenditures</b>	<u>698,993</u>
<b>Operating Loss</b>	(2,345)
<b>Capital Contribution</b>	<u>3,572,852</u>
<b>Change In Net Position</b>	3,570,507
<b>Net Position - Beginning Of Year</b>	<u>90,899</u>
<b>Net Position - End Of Year</b>	<u><u>\$ 3,661,406</u></u>

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# CITY OF BRIDGETON, MISSOURI

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## STATEMENT OF CASH FLOWS PROPRIETARY FUND For The Year Ended December 31, 2013

	<b>Governmental Activities - Internal Service Fund</b>
<b>Cash Flows From Operating Activities</b>	
Receipts from interfund services provided	\$ 696,648
Payments to suppliers	(469,144)
Payments to employees and employee benefit plans	(200,893)
<b>Net Cash Provided By Operating Activities</b>	<u>26,611</u>
<b>Cash Flows From Capital And Related Financing Activities</b>	
Payments for capital improvements	<u>(26,611)</u>
<b>Net Change In Cash</b>	—
<b>Cash - Beginning Of Year</b>	<u>—</u>
<b>Cash - End Of Year</b>	<u><u>\$ —</u></u>
<b>Reconciliation Of Operating Loss To Net Cash Provided By Operating Activities:</b>	
Operating loss	\$ (2,345)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation	14,883
Changes in assets and liabilities:	
Increase in inventory	(3,276)
Increase in accounts payable	19,161
Decrease in accrued expenses	(1,812)
<b>Net Cash Provided By Operating Activities</b>	<u><u>\$ 26,611</u></u>
<b>Non-Cash Capital And Related Financing Activities</b>	
Capital assets contributed by the general fund	<u>\$ 3,572,852</u>

**CITY OF BRIDGETON, MISSOURI**

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**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**December 31, 2013**

	<b>Pension Trust Fund</b>	<b>Agency Funds</b>
<b>Assets</b>		
Cash and short-term investments	\$ —	\$ 549,778
Investments at fair value:		
Money market securities	270,085	—
Equity mutual funds	18,347,009	—
Fixed income mutual funds	6,661,901	—
<b>Total Assets</b>	<b>25,278,995</b>	<b>549,778</b>
<b>Liabilities</b>		
Escrow funds payable	—	549,778
<b>Net Position</b>	<b>\$ 25,278,995</b>	<b>\$ —</b>

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**CITY OF BRIDGETON, MISSOURI**

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**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
PENSION TRUST FUND**

**For The Year Ended December 31, 2013**

**Additions**

Employer contributions	<u>\$ 1,000,000</u>
Investment income:	
Interest	40,623
Net appreciation in fair value of investments	<u>3,869,556</u>
Total Investment Income	3,910,179
Less: Investment expenses	<u>154,506</u>
Net investment income	<u>3,755,673</u>
<b>Total Additions</b>	4,755,673

**Deductions**

Benefits	<u>1,566,042</u>
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**Change In Net Position**

3,189,631

**Net Position Held In Trust For Pension Benefits,  
January 1, 2013**

22,089,364

**Net Position Held In Trust For Pension Benefits,  
December 31, 2013**

\$ 25,278,995

# CITY OF BRIDGETON, MISSOURI

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## NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2013

### 1. Summary Of Significant Accounting Policies

#### **Reporting Entity**

City of Bridgeton, Missouri (the City) was incorporated February 27, 1843. The City operates under a Mayor-Council form of government and provides the following services as authorized by its charter: Public safety (police), highways and streets, sanitation, culture and recreation, public improvements, planning and zoning, and general administrative services.

Accounting principles generally accepted in the United States of America (GAAP) require that the reporting entity include: 1) the primary government, 2) organizations for which the primary government is financially accountable, and 3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided in Government Accounting Standards Board Statements No. 14 as amended by Nos. 39 and 61 have been considered, and there are no agencies or entities which should be presented with the City.

#### **Basis Of Presentation**

The financial statements of the City have been prepared in conformity with GAAP as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing state and local governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### **Government-Wide And Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of interfund activity has been removed from these statements, with the exception of interfund services provided and used. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties. The City has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and, 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes, unrestricted interest earnings and other items not properly included among program revenues are reported instead as general revenues.

## **CITY OF BRIDGETON, MISSOURI**

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### Notes To Basic Financial Statements (*Continued*)

Following the government-wide financial statements are separate financial statements for governmental funds, the proprietary fund and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All other governmental funds are reported in one column labeled "Other Governmental Funds." The total fund balances for all governmental funds is reconciled to total net position for governmental activities as shown on the statement of net position. The net change in fund balance for all governmental funds is reconciled to the total change in net position as shown on the statement of activities in the government-wide financial statements.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in the proprietary fund) are accounted for through governmental funds. The measurement focus is upon determination of and changes in financial position rather than upon net income. The following are the City's major governmental funds:

**General Fund** - The general fund is the main operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue Funds** - are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The following is the City's special revenue fund:

**Parks And Storm Water Sales Tax Fund** - The parks and stormwater sales tax fund is a special revenue fund used to account for the financial resources restricted for local parks and storm water operations and improvements. The only source of revenue is a 1/2 cent sales tax approved on April 1, 1998. This sales tax is not subject to St. Louis County's redistribution plan.

**Capital Projects Funds** - are used to account for all resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities or other capital amounts. The following is the City's Capital Projects fund:

**Capital Improvements Sales Tax Fund** - The half cent capital improvement sales tax fund is a capital projects fund used to account for the financial resources designated for the acquisition or construction of major capital items. The main source of revenue is a 1/2 cent sales tax approved on April 19, 2007. This sales tax is not subject to St. Louis County's redistribution plan.

**Debt Service Funds** - are used to account for the accumulation of resources for the payment of principal and interest on certain long-term debt obligations.

## **CITY OF BRIDGETON, MISSOURI**

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### Notes To Basic Financial Statements (*Continued*)

**Tax Increment Financing (TIF) Special Allocation Fund** - The TIF special allocation fund is a debt service fund that accounts for the incremental sales and property taxes generated by the Hilltop Plaza and St. Charles Rock Road redevelopment areas and used for payment of the various TIF bonds and notes payable (special, limited obligations of the City).

The City's other governmental funds, the sewer lateral fund and the Certificates of Participation (COPS) Debt Service Fund, are considered nonmajor. The sewer lateral fund is a capital projects fund that accounts for sewer lateral fund revenues to be used for the repair and maintenance of sewer lateral systems. The COPS Debt Service Fund accounts for the accumulation of resources for the payment of long-term debt.

Proprietary funds are used to account for activities that are similar to those found in the private sector. The measurement focus is the economic resources measurement focus. The City has one proprietary fund which consists of the following:

**Internal Service Fund** - Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments. The internal service fund was established to account for the maintenance of all City-owned vehicles.

Trust and agency funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. These include pension trust funds and agency funds. Pension trust funds are accounted for and reported similar to proprietary funds. The pension trust fund accounts for the City's Employee Retirement Plan that covers substantially all employees of the City. Agency funds are accounted for using the accrual basis of accounting. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. These funds account for various construction related escrows collected from and released to contractors in connection with permits issued for construction projects.

### **Measurement Focus**

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

**Fund Financial Statements**

All governmental funds are accounted for using the flow of current financial resources measurement focus. With this measurement focus, only current assets, certain deferred outflows of resources, current liabilities and certain deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

**Basis Of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and proprietary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange And Nonexchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year.

## **CITY OF BRIDGETON, MISSOURI**

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### Notes To Basic Financial Statements (*Continued*)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (Note 3). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized. For the City, available means expected to be received within 60 days of year end.

State-levied locally shared taxes (including gasoline tax), licenses and permits, court fines, grants and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

#### **Unearned Revenue**

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied and when certain grants received before eligibility requirements are met are reported as unearned revenues. Additionally, from time to time certain business licenses are received prior to the year to which the licenses relate and are reported as unearned revenues.

In governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unearned revenue.

#### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. However, principal and interest on general long-term debt, which have not matured are recognized when paid. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

#### **Investments**

Investments are carried at fair value based upon quoted market prices.

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

#### **Inventories**

Inventories are stated at the lower of cost (first-in, first-out method) or market. Inventories of governmental funds are recorded as expenditures during the year of purchase.

#### **Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of \$5,000 or more, and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not enhance functionality or materially extend the life of an asset are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings	50 years
Structures and improvements	20 years
Land improvement	20 years
Furniture and fixtures	5 - 8 years
Vehicles	8 years
Machinery and equipment	5 - 20 years
Computer equipment	5 years
Infrastructure	20 - 45 years

#### **Long-Term Liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of applicable bond premiums or discounts.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Compensated Absences**

The City's policies regarding vacation and sick leave permit employees to accumulate a maximum of 18 times the employee's monthly vacation earned and a maximum accumulation of 180 days of sick leave. Policies allow payment for vacation time in lieu of time off, for a maximum of 40 hours per calendar year with the department head's and personnel director's prior approval, and require the cancellation of accumulated sick leave on date of employment termination. Compensatory time is granted for overtime hours worked.

The accrued benefit liability related to the City's compensated absences has been recorded in the government-wide financial statements. In the governmental fund financial statements, the cost of vacation benefits, sick leave and compensatory time off are not expected to be liquidated with expendable, available financial resources and, therefore, are not recorded as a liability in the fund financial statements unless they have matured. Compensated absences are generally liquidated by the General Fund.

#### **Deferred Inflows Of Resources**

In addition to liabilities, the statement of net position will sometimes include a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period or periods and so will not be recognized as an inflow of resources until then. The City has none in the statement of net position. However, in governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred inflows of resources.

#### **Net Position**

In the government-wide and proprietary fund financial statements, net position is displayed in three components as follows:

**Net Investment In Capital Assets** - This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvements of those assets.

**Restricted** - This consists of components of net position that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

**Unrestricted** - This consists of components of net position that do not meet the definition of "restricted" or "net investment in capital assets."

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

**Fund Balance:** The governmental fund financial statements present fund balance based upon classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The fund balance classifications are as follows:

*Nonspendable* - assets that are not available in a spendable form such as inventory, prepaid expenditures, and long-term receivables not expected to be converted to cash in the near term. It also includes funds that are legally or contractually required to be maintained intact such as the corpus of a permanent fund or foundation.

*Restricted* - amounts that are required by external parties to be used for a specific purpose. Constraints are externally imposed by creditors, grantors, contributors or laws, regulations or enabling legislation.

*Committed* - amounts constrained on use imposed by formal action of the government's highest level of decision making authority.

*Assigned* - amounts intended to be used for specific purposes. This is determined by the governing body, the budget or finance committee or a delegated municipality official.

*Unassigned* - all other resources; the remaining fund balance after non-spendable, restrictions, commitments, and assignments. This class only occurs in the General Fund, except for cases of negative fund balances. Negative fund balances are always reported as unassigned, no matter which fund the deficit occurs in.

#### **Fund Balance Classification Policies And Procedures:**

The City did not pass a formal policy on final balance, therefore for committed fund balance, the City's highest level of decision-making authority is the City Council. The formal action that is required to be taken by City Council to establish, modify, or rescind a fund balance commitment is through the adoption of an ordinance.

Pursuant to the City Council's budgetary policy, the City Administrator is authorized to encumber/assign amounts below \$10,000 while the City Council encumbers/assigns amounts greater than or equal to \$10,000 to a specific purpose.

For the classification of fund balances, the City considers restricted amounts to have been spent first when an expenditure is incurred for the purposes for which both restricted and unrestricted fund balance is available. Expenditures are to be spent from restricted fund balance first, followed by committed, assigned, and lastly unassigned.

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

#### **New Accounting Standards Adopted**

During the year, the City adopted GASB Statement No. 65, *Items Previously Recognized as Assets and Liabilities* (GASB No. 65). The objective of this statement is to establish standards that reclassify certain items that were previously reported as assets and liabilities and instead to classify them as deferred inflows of resources, deferred outflows of resources, or as outflows of resources. As a result of implementing this statement, the following account has been reclassified:

<u>Item</u>	<u>New Classification</u>	<u>Amount</u>
<b>Governmental Funds</b>		
Deferred revenue (previously included in liabilities)	Deferred inflows of resources	\$ 412,103
<b>Governmental Activities</b>		
Unamortized bond issuance costs	Outflow of resources	832,230

The City's adoption of GASB No. 65 in 2013 resulted in certain reclassifications and presentation changes to the statement of net position. The effect of these changes has been applied retroactively; as a result the beginning of year net position has been changed to reflect the expensing of bond issuance costs. The impact of this change on the City's financial statements is as follows:

	<u>January 1, 2013</u>
Net position, as previously reported	\$ 89,962,387
Effect of change in accounting related to bond issuance costs	<u>(832,230)</u>
Net position, as restated	<u>\$ 89,130,157</u>

#### **Interfund Activity**

Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as other financing sources (uses) in the governmental fund financial statements.

In the process of aggregating data for the statement of net position and the statement of activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities in the statement of net position.

# CITY OF BRIDGETON, MISSOURI

## Notes To Basic Financial Statements (Continued)

Charges or collections for services rendered by one fund for another are recognized as revenues of the recipient fund and expenditures or expenses of the disbursing fund. These transactions are recorded as internal services provided and used because they would be treated as revenues and expenditures or expenses if they involved organizations external to the City.

### Estimates And Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities at year end and revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

## 2. Deposits And Investments

A summary of deposits and investments as of December 31, 2013 is as follows:

	<u>Fair Value</u>
<b>Governmental Activities (Including Agency Fund):</b>	
Cash	\$ 970,285
Federated Government Obligations Fund (Money Market Securities)	9,487,048
Federal Home Loan Mortgage Corporation Securities	4,355,245
Federal National Mortgage Association Securities	976,370
<b>Pension Trust Fund:</b>	
ING International Equity Fund	3,639,775
ING Small Cap Core Equity Fund Class 1	1,215,428
ING Core Fixed Income Fund	5,933,823
ING Senior Loan Fund	2,545,358
ING Mid Cap Growth Fund	609,706
ING Mid Cap Value Index Fund	607,892
ING Large Cap Growth Fund Class 1	4,871,684
ING Large Cap Value Equity Fund	4,857,166
ING Cash Management (Money Market Securities)	100
Aetna Segment 4 Fixed Income Fund	728,078
Aetna Disbursement Payment Money Market Fund	269,985
	<u>\$ 41,067,943</u>
Reconciliation to the financial statements:	
Government-wide - Governmental Activities	
Unrestricted	\$ 5,331,687
Restricted	9,907,483
Fiduciary fund types:	
Agency funds	549,778
Pension Trust Fund	25,278,995
	<u>\$ 41,067,943</u>

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

#### **Investment Policy**

The City does not have a formal investment policy. The City's investment activity is conducted in accordance with Missouri State Statutes and investment guidelines outlined therein. State statutes authorize Missouri political subdivisions to invest in obligations of the U.S. Treasury, U.S. Government agencies; certain collateralized repurchase agreements and certificates of deposit, bankers' acceptances, commercial paper, and in any instrument received as a gift to the City. Deposits in financial institutions must be collateralized by securities pledged by the custodian bank to the City or covered by FDIC insurance. These guidelines exclude investments held by trustees in connection with the pension plan.

The pension plan's investment manager for the City is authorized to invest funds in any securities authorized by the contract between the investment manager and the City's Finance Commission. However, the City's Finance Commission does exercise a "prudent person" approach when considering investment strategies and this approach generally follows the same guidelines as those used by the City.

#### **Credit Risk**

The City does not have a formal investment policy addressing credit risk. However, the City's practice is to minimize credit risk, the risk of loss due to the failure of the security issuer or backer, by pre-qualifying the financial institutions, brokers/dealers, intermediaries and advisors with which the City will do business. The City will also diversify the portfolio so that potential losses on individual securities will be minimized.

The following table provides information at December 31, 2013, on the credit ratings of securities associated with the City and its pension trust fund, excluding obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government:

	<b>S&amp;P</b>	<b>Moody's</b>	<b>Fair Value</b>
Federated Government Obligations Fund (Money Market Securities)	AAA	Aaa	\$ 9,487,048
Federal Home Loan Mortgage Corporation Securities	AA+	Aaa	4,355,245
Federal National Mortgage Association Securities	AA+	Aaa	976,370
ING Core Fixed Income Fund	Unrated	Unrated	5,933,823
ING Senior Loan Fund	Unrated	Unrated	2,545,358
ING Cash Management (Money Market)	Unrated	Unrated	100
Aetna Segment 4 Fixed Income Fund	Unrated	Unrated	728,078
Aetna Disbursement Payment Money Market Fund	Unrated	Unrated	269,985

## CITY OF BRIDGETON, MISSOURI

### Notes To Basic Financial Statements (Continued)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City does not have a formal investment policy addressing interest rate risk. However, the City minimizes the risk that the fair value of securities in the portfolio will fall due to changes in general interest rates by:

- Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity, and
- Investing operating funds primarily in shorter-term securities.

The investments of the City and its pension trust fund had the following maturities as of December 31, 2013:

Investment Type	Fair Value	Investment Maturities (In Years)			
		< 1 Year	1-5 Years	6-10 Years	> 10 Years
<b>Governmental Activities (Including Agency Fund)</b>					
Federated Government Obligations Fund (Money Market Securities)	\$ 9,487,048	\$ 9,487,048	\$ —	\$ —	\$ —
Federal Home Loan Mortgage Corporation Securities	4,355,245	—	1,919,920	—	2,435,325
Federal National Mortgage Association	976,370	—	976,370	—	—
<b>Pension Trust Fund:</b>					
ING Core Fixed Income Fund	5,933,823	268,203	1,579,843	1,496,765	2,589,012
ING Senior Loan Fund	2,545,358	—	2,545,358	—	—
ING Cash Management (Money Market Securities)	100	100	—	—	—
Aetna Segment 4 Fixed Income Fund	728,078	—	—	728,078	—
Aetna Disbursement Payment Money Market Fund	269,985	269,985	—	—	—
	\$ 24,296,007	\$ 10,025,336	\$ 7,021,491	\$ 2,224,843	\$ 5,024,337

Political subdivisions which do not have an investment policy shall have its investment authority limited to those investments authorized by State Statute. United States agency securities are limited to maturities of five years or less. Certain Agency Securities have call dates in 2013 and 2015. Investments with call options are assumed to mature on the call date.

#### Concentration Of Credit Risk

The City does not have a formal investment policy addressing concentration of credit risk. In addition, Missouri State Statutes and the guidelines outlined therein place no limit on the amount the City may invest in any one issuer with respect to U.S. Treasury Securities and collateralized time and demand deposits.

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (Continued)

In accordance with the contract between the City and the investment manager, the pension plan's current asset allocation and the acceptable degree of variation in the portfolio is shown below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Permissible Range</u>
<b>Equities</b>		
Large Cap	43.0%	20% - 66%
Enhanced Mid-Cap	5.0%	0% - 10%
Enhanced Small-Cap Equity	5.0%	0% - 10%
Enhanced International	12.0%	0% - 24%
	<u>65.0%</u>	
<b>Fixed Income</b>	35.0%	15% - 55%
<b>Cash</b>	<u>0.0%</u>	0% - 20%
<b>Total</b>	<u><u>100.0%</u></u>	

At December 31, 2013, the City had the following investments with one issuer, excluding investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, which represented 5% or more of total investments:

	<u>Percent of Total Investments</u>
<b>Governmental Activities (Including Agency Funds):</b>	
Federated Government Obligations Fund (Money Market Securities)	64.02%
Federal Home Loan Mortgage Corporation Securities	29.39%
Federal National Mortgage Association Securities	6.59%
<b>Pension Trust Fund</b>	
ING International Equity Fund	14.40%
ING Core Fixed Income Fund	23.47%
ING Senior Loan Fund	10.07%
ING Large Cap Growth Fund Class 1	19.27%
ING Large Cap Value Equity Fund	19.21%

### Custodial Credit Risk

For investments, custodial credit risk is the risk that in the event of the failure of the counter party to a transaction, the City will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party.

For deposits, custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution or by a single collateral pool established by the financial institution.

The City does not have a formal investment policy that addresses custodial credit risk.

## CITY OF BRIDGETON, MISSOURI

### Notes To Basic Financial Statements (Continued)

#### 3. Property Taxes

Property taxes are levied annually on January 1, based upon assessed values at that date, and St. Louis County issues the bills on or about September 1. Taxes are due and collectible on December 31. Liens are placed on property for unpaid taxes on January 1 following the due date. The City tax rate for 2013 was fixed at \$0.16 per \$100 of assessed valuation for residential, and \$0.246 for commercial property, all of which is allocated to the General Fund.

#### 4. Capital Assets

Capital asset activity for the year ended December 31, 2013:

	Balance - December 31, 2012	Additions	Retirements	Balance - December 31, 2013
<b>Government Activities</b>				
Capital assets, not being depreciated:				
Land	\$ 48,419,846	\$ —	\$ —	\$ 48,419,846
Construction in progress	1,136,272	2,463,192	(3,599,464)	—
Total capital assets not being depreciated	49,556,118	2,463,192	(3,599,464)	48,419,846
Capital assets, being depreciated:				
Land improvements	11,702,536	22,220	—	11,724,756
Infrastructure	48,161,463	809,108	—	48,970,571
Buildings	25,205,552	3,599,463	—	28,805,015
Machinery and equipment	7,237,469	642,704	(360,119)	7,520,054
Total capital assets being depreciated	92,307,020	5,073,495	(360,119)	97,020,396
Less accumulated depreciation for:				
Land improvements	5,294,543	530,377	—	5,824,920
Infrastructure	28,938,185	1,265,740	—	30,203,925
Buildings	4,891,939	595,911	—	5,487,850
Machinery and equipment	5,311,695	493,001	(282,321)	5,522,375
Total accumulated depreciation	44,436,362	2,885,029	(282,321)	47,039,070
Total capital assets being depreciated, net	47,870,658	2,188,466	(77,798)	49,981,326
Governmental activities capital assets, net	\$ 97,426,776	\$ 4,651,658	\$ (3,677,262)	\$ 98,401,172

# CITY OF BRIDGETON, MISSOURI

## Notes To Basic Financial Statements (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities</b>	
General government	\$ 319,489
Police	104,396
Public works	985,052
Vehicle and equipment maintenance	14,883
Culture and recreation	<u>1,461,209</u>
 Total depreciation expense - governmental-type activities	 <u><u>\$ 2,885,029</u></u>

## 5. Long-Term Liabilities

The following is a summary of changes in the City's long-term liabilities for the year ended December 31, 2013:

	Balance - December 31, 2012	Additions	Retirements	Balance - December 31, 2013	Current Portion
<b>Governmental Activities</b>					
Tax Increment Financing Notes - 2007	\$ 7,125,000	\$ —	\$ (110,000)	\$ 7,015,000	\$ —
Subordinated Tax Increment Revenue Note - 2007	608,701	34,087	—	642,788	—
Tax Increment Refunding Bonds - 2012	2,425,000	—	(175,000)	2,250,000	—
Tax Increment Refunding Bonds - 2012	3,575,000	—	—	3,575,000	—
Certificates of participation - Series 2009	1,655,000	—	(1,655,000)	—	—
Certificates of participation - Series 2012	3,870,000	—	(235,000)	3,635,000	235,000
Certificates of participation - Series 2013	—	9,465,000	—	9,465,000	575,000
Net pension obligation	2,495,316	1,758,065	(1,000,000)	3,253,381	—
Net other postemployment benefit obligation	240,902	—	(240,902)	—	—
Accrued compensated absences	621,297	748,677	(753,176)	616,798	493,438
	<u>\$ 22,616,216</u>	<u>\$ 12,005,829</u>	<u>\$ (4,169,078)</u>	<u>30,452,967</u>	<u>\$ 1,303,438</u>
Plus: Bond premium, net				97,539	
Less: Bond discount, net				<u>43,800</u>	
				<u>\$ 30,506,706</u>	

Tax increment financing notes and bonds are liquidated by the TIF Special Allocation Fund. Certificates of participation issued for capital improvement purposes are liquidated by the COPS Debt Service Fund. The pension liabilities will be liquidated primarily by the general fund and secondarily, by charging the other funds based on management's assessment of the pension cost that should be assumed by the individual funds.

## **CITY OF BRIDGETON, MISSOURI**

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### Notes To Basic Financial Statements (*Continued*)

In December 2007, Tax Increment Financing (TIF) notes payable totaling \$7,125,000 were issued representing special, limited obligations of the City, payable solely from the incremental sales and real estate taxes generated by the related Hilltop Plaza redevelopment area. The 2007 TIF notes bear interest at 5.6% with final maturity on May 1, 2029. The balance at December 31, 2013 represents outstanding notes of \$7,015,000. The annual debt service repayments of the TIF notes are contingent upon the amounts of payments in lieu of taxes collected by the special allocation fund. A portion of the proceeds from the 2007 TIF notes payable note were used to refund a portion the City's 2006 Taxable Tax Increment Anticipation note payable. Proceeds from the 2007 TIF notes were also used to construct capital assets that are not the property of the City and therefore, the notes are excluded from the net investment in capital assets at December 31, 2013.

On December 17, 2007, a Subordinated Tax Increment Revenue Note (Series 2007) was issued for \$463,536 to refund a portion of the City's 2006 Taxable Tax Increment Anticipation note payable. The Subordinate Note bears interest of 5.6% with final maturity on June 11, 2022. The balance outstanding at December 31, 2013 represents outstanding notes of \$463,536 plus accrued interest of \$179,252. The annual debt service repayments of the Subordinate Note are contingent upon the amounts of payments in lieu of taxes collected by the special allocation fund. No payments shall be due on the Subordinate Note until the 2007 TIF notes payable are paid in full.

On August 31, 2012, TIF bonds payable were issued representing special, limited obligations of the City, payable solely from the incremental sales and real estate taxes generated by the related St. Charles Rock Road redevelopment area. The bonds issued consist of Tax Increment Refunding Revenue Bonds maturing on May 1, 2028 which totaled \$2,425,000 and Tax Increment Refunding Revenue Bonds maturing on May 1, 2033 which totaled \$3,575,000, collectively the Series 2012 bonds. The bonds that mature in 2028 bear interest at 4.375% and the bonds that mature in 2033 bear interest at 5.25%. The bond proceeds were used to currently refund \$4,116,618 of the Series 2011A and 2011B notes payable and \$471,437 of interest due, pay costs of issuance, and fund the Debt Service Reserve. The balance at December 31, 2013 represents outstanding bonds of \$5,825,000, in the aggregate, and accrued interest of \$47,688. The annual debt service repayments of the TIF bonds are contingent upon the amount of payments in lieu of taxes collected by the special allocation fund. The proceeds from the 2011 TIF notes, refunded by the 2012 TIF bonds, were used to construct capital assets that are not the property of the City and therefore, the bonds are excluded from the net investment in capital assets at December 31, 2013.

In August 2009, the City issued \$5,785,000 in Certificates of Participation (Series 2009) which represented proportionate interest in base rentals to be paid by the City pursuant to an annually renewable lease/purchase agreement dated August 1, 2009 between the City and the Trustee/Lessor. The Trustee agreed to execute and deliver certificates pursuant to a declaration and indenture of trust for the purpose of financing the construction of the City's new municipal government center. The certificates bore interest at varying rates from 1.25% to 4.00%. The certificates were retired before maturity with the proceeds from the Certificates of Participation (Series 2013).

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (Continued)

In July 2012, the City issued \$3,870,000 in Certificates of Participation (Series 2012) which represent proportionate interest in base rentals to be paid by the City pursuant to an annually renewable lease/purchase agreement dated July 1, 2012 between the City and the Trustee/Lessor. The Trustee has agreed to execute and deliver certificates pursuant to a declaration and indenture of trust for the purpose of financing the construction of the City's new central garage. The certificates mature in 2027 and bear interest at varying rates from 0.50% to 3.20%. The certificates are secured by the related constructed building and the property and equipment contained therein.

On December 17, 2013, the City issued \$9,465,000 in Certificates of Participation (Series 2013) which represent proportionate interest in base rentals to be paid by the City pursuant to an annually renewable lease/purchase agreement between the City and the Trustee/Lessor. The proceeds from the certificates issued were used to advance refund \$1,448,000 of Certificate of Participation (Series 2009), pay costs of issuance, and fund the Community Center Project Reserve. The Trustee has agreed to execute and deliver certificates pursuant to a declaration and indenture of trust for the purpose of financing the construction of the City's new community center. The certificates mature in 2033 and bear interest at varying rates from 2.00% to 4.30%. The certificates are secured by the related constructed building and the property and equipment contained therein.

As a result of the advance refunding, the City decreased its debt service requirements related to Series 2009 by \$18,811 which approximates the economic gain. Series 2009 was originally used for the construction of the new municipal government center. Principal is due December 1 and interest is due June 1 and December 1 of each year. Annual debt payments of principal and interest total approximately \$673,000 each year with a final payoff totaling \$566,933 on December 1, 2033.

The Series 2012 and 2013 Certificates of Participation mature as follows:

<b>For The Year Ending December 31,</b>	<b>Principal</b>	<b>Interest</b>
2014	\$ 810,000	\$ 366,770
2015	835,000	367,566
2016	845,000	353,866
2017	860,000	339,486
2018	870,000	324,368
2019 - 2023	3,060,000	1,381,966
2024 - 2028	3,250,000	884,428
2029 - 2033	2,570,000	334,590
	<b>\$ 13,100,000</b>	<b>\$ 4,353,040</b>

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

#### 6. Interfund Activity

Individual interfund transactions are as follows:

<u>Transfer In</u>	<u>Transfer Out</u>	<u>December 31, 2013</u>
COPS Debt Service	Capital Improvements Sales Tax	\$ 621,331

Interfund transfers were used to move revenues from the fund that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them.

#### 7. Employee Retirement Plan

##### Plan Description

The City has a defined benefit retirement plan (the Plan) covering substantially all employees of the City. The Plan is a single-employer plan considered to be part of the City's financial reporting entity and is included in the City's financial statements as a pension trust fund. The Plan is under the management and control of City Council. At January 1, 2014 (for the year ended December 31, 2013), membership in the Plan consisted of the following:

Active employees	117
Retirees and beneficiaries currently receiving benefits	108
Terminated employees entitled to benefits, but not yet receiving them	<u>30</u>
Total	<u><u>255</u></u>

Under the Plan, all civilian and police employees of the City hired before January 1, 2012 are eligible to participate. The retirement benefit is calculated at 2% of average annual earnings, times years of credited service. Average annual earnings are based on the highest consecutive five years of the last 10 years of service. Contributions, as determined by the actuary using the method described below, are made by the City. Additionally, the Plan provides early retirement and death benefits. As of January 1, 2012 the Plan was frozen to new employees.

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (*Continued*)

#### Summary Of Significant Accounting Policies

*Basis of Accounting* - The Plan's policy is to prepare its financial statements on the accrual basis of accounting. Employer contributions are recognized in the period in which the contributions are due. Investment income is recognized as earned. Benefits are recognized when due and payable in accordance with the terms of the Plan. Certain administrative expenses of the Plan are paid by the City at no charge to the Plan.

*Valuation of Investments* - Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value.

*Significant Investments* - Significant investments in organizations that represent 5% or more of net position restricted for benefits are disclosed under concentration of credit risk in Note 2.

The Plan does not issue a stand-alone financial report and is not included in the report of a PERS or another entity.

#### Funding Policies

The Plan's funding policy provides for actuarially determined annual required contributions at rates that, for individual employees, increase gradually over time so that sufficient assets will be available to pay benefits when due. The contribution rate for normal cost was determined using the entry age normal actuarial cost method, in which the actuarial value of projected benefits for each participant is allocated as a level percentage of compensation over the working lifetime of the participant. The pension plan is entirely funded by the City. No employee contributions are required.

Contributions actuarially determined based upon the January 1, 2014 valuation to be made in 2014 are \$1,740,187 (23.8% of annual covered payroll). The January 1, 2014 actuarial valuation calculated a normal cost totaling \$647,341, plus the amortization of unfunded accrued liability of \$1,092,846. Actual contributions made in 2013 were \$1,000,000.

#### Annual Pension Cost

The City's annual pension cost for the current year is as follows:

Annual required contribution (January 1, 2013 valuation)	\$ 1,767,398
Interest on net pension asset	187,149
Adjustment to annual required contribution	<u>(196,482)</u>
Annual pension cost	1,758,065
Contributions made in 2013	<u>1,000,000</u>
Increase in net pension obligation	758,065
Net pension obligation - beginning of year	<u>2,495,316</u>
Net pension obligation - end of year	<u><u>\$ 3,253,381</u></u>

## CITY OF BRIDGETON, MISSOURI

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### Notes To Basic Financial Statements (Continued)

#### Three-Year Trend Information

<b>Year Ended December 31,</b>	<b>Annual Pension Cost (APC)</b>	<b>Percentage Of APC Contributed</b>	<b>Net Pension Obligation</b>
2011	\$ 1,524,904	66%	\$ 1,756,792
2012	1,738,524	57%	2,495,316
2013	1,758,065	57%	3,253,381

#### Funded Status And Funding Progress

As of January 1, 2014, the Plan was 63% funded. The actuarial accrued liability for benefits was \$38,327,780, and the actuarial value of assets was \$24,452,827, resulting in an unfunded actuarial accrued liability (UAAL) of \$13,874,953. The covered payroll (annual payroll of active employees covered by the plan) was \$7,311,479, and the ratio of the UAAL to covered payroll was 190%.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Actuarial Assumptions And Methods

The actuarial accrued liability was determined as part of an actuarial valuation at January 1, 2014, the most recently filed actuarial valuation report. Additional information as of the latest actuarial valuation follows:

Valuation Date:	January 1, 2014
Actuarial Cost Method:	Entry age normal, was aggregate prior to 2006
Amortization Method:	Level dollar, open
Amortization Period:	30-year period
Asset Valuation Method:	Actuarial - three-year smoothed value
Actuarial Assumptions:	
Investment Rate Of Return	7.5%
Projected Salary Increases	4.5% <sup>(1)</sup>

<sup>(1)</sup> Includes inflation component of 3.5%.

**8. Employee Post-Employment Benefit Plan**

The City had a single-employer defined benefit healthcare plan (the Healthcare Plan) that provided medical and prescription drug coverage to retirees and their spouses. Participants are eligible to retire once they have attained age 55 plus five years of service or age 65. As of January 1, 2012 the Healthcare Plan was amended to limit participation to those who are not yet 65 years of age. During 2013, the City modified the plan to disallow participation of all retirees and their spouses. The four retirees that were receiving benefits were allowed to remain on the plan through May 1, 2014. Due to these changes, the City's other postemployment benefit obligation, which was \$240,902 on December 31, 2012, has been written off as of December 31, 2013, resulting in miscellaneous revenue.

**9. Deferred Compensation Plan**

The City offers its employees two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all full-time City employees, permit them to defer a portion of their salary until future years. For employees hired after January 1, 2012, the City contributes a match of employee deferrals at a maximum rate of 3% of employee salary. City contributions are automatically vested. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

In accordance with Section 457 of the Internal Revenue Code, plan assets are held in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and liabilities of the deferred compensation plans are not included in the accompanying basic financial statements.

**10. Insurance Pool**

The City participates in two self-insurance pools, the Property and Casualty Trust of St. Louis, Inc., (PACT) and the St. Louis Area Insurance Trust (SLAIT). Membership includes other St. Louis County municipalities.

PACT provides general liability, auto liability and police professional liability coverage for the City. Premiums are calculated on an individual city basis by reviewing exposures according to insurance industry standards established by the reinsurance carrier. The rates are adjusted for each member using a three-year analysis of claims and losses for each member. Claims are paid from a self-insured retention established by the pool with stop-loss protection provided on both an individual and aggregate basis through the purchase of reinsurance contracts.

SLAIT provides worker's compensation coverage at levels required by state law. Each member of SLAIT is assessed an annual premium based upon rates established by the Division of Worker's Compensation for each class of employee. Claims are paid from a self-insured retention established by the pool with stop-loss protection on both an individual claim and aggregate basis provided by a reinsurance contract.

As a member of PACT and SLAIT, the City also purchases insurance policies on a group basis but individual policies are issued to each participating city for auto, physical damage, property coverage and public official liability coverage. In addition, the City acquires its bonding policy through PACT and SLAIT.

Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the prior year.

## **11. Commitments And Contingencies**

The City has entered into a long-term contract with an architect firm in the amount of \$825,000 in connection with the City community center project. The City has not yet incurred any costs against the contract at December 31, 2013.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City's attorneys that the resolution of these matters will not have a material adverse effect on the financial condition of the City.

## **12. Deficit Fund Equity**

The Parks and Storm Water Sales Tax fund had a deficit fund balance of \$112,518 as of December 31, 2013. The fund incurred expenditures related to maintenance of the athletic complex, in excess of budgeted amounts. The City will budget revenues and expenditures in 2014 to eliminate the fund deficit.

## **13. Conduit Debt**

The City has issued taxable industrial revenue bonds to provide financial assistance to a private sector entity for the for the purpose of acquiring, constructing, and equipping a public natural gas fueling station. These bonds are secured by the property financed and are payable solely from rent payments made to the City. Upon repayment of the bonds, ownership of the acquired property transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying basic financial statements.

## **CITY OF BRIDGETON, MISSOURI**

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### Notes To Basic Financial Statements *(Continued)*

During 2013, the City approved the aggregate issuance of up to \$2,900,000 for the taxable industrial revenue bonds. At December 31, 2013, draws of \$2,464,214 on these taxable industrial revenue bonds have been made and are outstanding with \$435,786 authorized but not yet drawn.

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**Required Supplementary Information**

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**CITY OF BRIDGETON, MISSOURI**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS -  
GENERAL FUND**

Page 1 Of 2

For The Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance With Final Budget- Positive (Negative)
	Original Budget	Final Budget		
<b>Revenues</b>				
Taxes	\$ 8,163,000	\$ 8,163,000	\$ 7,755,308	\$ (407,692)
Licenses and permits	1,686,500	1,686,500	1,715,284	28,784
Intergovernmental	874,000	874,000	782,213	(91,787)
Charges for services	1,591,200	1,591,200	1,543,437	(47,763)
Fines and forfeitures	352,500	352,500	445,171	92,671
Investment income	206,000	206,000	(93,344)	(299,344)
Miscellaneous	491,000	491,000	739,425	248,425
<b>Total Revenues</b>	<b>13,364,200</b>	<b>13,364,200</b>	<b>12,887,494</b>	<b>(476,706)</b>
<b>Expenditures</b>				
General government:				
Legislative	176,500	176,500	164,816	11,684
Municipal court	251,300	251,300	247,636	3,664
Executive	1,080,100	1,080,100	1,055,997	24,103
Legal	224,600	224,600	162,541	62,059
Boards and commissions	39,000	39,000	27,436	11,564
Buildings	210,000	210,000	227,615	(17,615)
Personnel	2,443,600	2,443,600	2,273,119	170,481
Finance	299,700	299,700	314,006	(14,306)
<b>Total General Government</b>	<b>4,724,800</b>	<b>4,724,800</b>	<b>4,473,166</b>	<b>251,634</b>
Public Safety	5,412,600	5,412,600	5,199,396	213,204
Public Works	3,867,000	3,867,000	3,957,670	(90,670)
Culture and Recreation	1,054,700	1,054,700	1,034,262	20,438
<b>Total Current</b>	<b>15,059,100</b>	<b>15,059,100</b>	<b>14,664,494</b>	<b>394,606</b>
Capital Outlay	65,000	65,000	2,423,863	(2,358,863)
Cost Of Issuance	—	—	107,263	(107,263)
<b>Total Expenditures</b>	<b>15,124,100</b>	<b>15,124,100</b>	<b>17,195,620</b>	<b>(2,071,520)</b>

**CITY OF BRIDGETON, MISSOURI**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS -  
GENERAL FUND**

**Page 2 Of 2**

**For The Year Ended December 31, 2013**

	Budgeted Amounts		Actual	Variance With Final Budget- Positive (Negative)
	Original Budget	Final Budget		
<b>Revenues Under Expenditures</b>	\$ (1,759,900)	\$ (1,759,900)	\$ (4,308,126)	\$ (2,548,226)
<b>Other Financing Sources (Uses)</b>				
Issuance of certificates of participation	—	—	9,465,000	9,465,000
Premium on bond issuance	—	—	(97,743)	(97,743)
Payments to refunding bond escrow agent	—	—	(1,448,000)	(1,448,000)
<b>Total Other Financing Sources</b>	—	—	7,919,257	7,919,257
<b>Net Changes In Fund Balance</b>	\$ (1,759,900)	\$ (1,759,900)	3,611,131	\$ 5,371,031
<b>Adjustments To Reconcile To GAAP Basis</b>				
Assigned for encumbrances at December 31, 2013			41,890	
Assigned for encumbrances at December 31, 2012			(54,607)	
<b>Net Change In Fund Balances - GAAP Basis</b>			<u>3,598,414</u>	
<b>Fund Balance - Beginning Of Year</b>			<u>6,834,361</u>	
<b>Fund Balance - End Of Year</b>			<u>\$ 10,432,775</u>	

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**CITY OF BRIDGETON, MISSOURI**

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**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - BUDGET AND ACTUAL - BUDGET BASIS -  
PARKS AND STORM WATER SALES TAX FUND  
For The Year Ended December 31, 2013**

	<b>Original And Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget - Positive (Negative)</b>
<b>Revenues</b>			
Sales taxes	\$ 3,000,000	\$ 2,713,559	\$ (286,441)
Miscellaneous	—	83,153	83,153
<b>Total Revenues</b>	<b>3,000,000</b>	<b>2,796,712</b>	<b>(203,288)</b>
<b>Expenditures</b>			
Culture and recreation:			
Administration	1,208,500	1,200,859	7,641
Park maintenance	920,900	903,722	17,178
BMAC maintenance	678,200	745,540	(67,340)
Total culture and recreation	2,807,600	2,850,121	(42,521)
Capital outlay	105,600	24,226	81,374
<b>Total Expenditures</b>	<b>2,913,200</b>	<b>2,874,347</b>	<b>38,853</b>
<b>Net Changes In Fund Balance</b>	<b>\$ 86,800</b>	<b>(77,635)</b>	<b>\$ (164,435)</b>
<b>Adjustments To Reconcile To GAAP Basis</b>			
Fund balance restricted for encumbrances at December 31, 2013		7,272	
Fund balance restricted for encumbrances at December 31, 2012		(34,252)	
<b>Net Change In Fund Balances - GAAP Basis</b>		<b>(104,615)</b>	
<b>Fund Balance (Deficit) - Beginning Of Year</b>		<b>(7,903)</b>	
<b>Fund Balance (Deficit) - End Of Year</b>		<b>\$ (112,518)</b>	

# CITY OF BRIDGETON, MISSOURI

## NOTES TO BUDGETARY COMPARISON INFORMATION

December 31, 2013

### Budgetary Data

Budgets are adopted on a basis consistent with generally accepted accounting principles, except that depreciation is not budgeted for the proprietary fund and for GAAP purposes, expenditures are recognized primarily as incurred, whereas the City's budget basis recognizes encumbrances outstanding at year end as expenditures of the current period. Unbudgeted activity is excluded from budget and actual schedules. Annual appropriated budgets are adopted for all governmental funds and the internal service fund.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. The City cannot legally budget expenditures, at the fund level, in excess of the total revenue of the preceding year plus any unreserved fund balance at the end of such year. The original budget adopted by the City Council may be amended anytime during the year provided the limit is not exceeded.
2. Public hearings are conducted by the City to obtain taxpayer comments.
3. The budget is adopted by the affirmative vote of a majority of the members of the City Council not later than three days prior to the end of each respective fiscal year. Should the City Council take no final action by this date, the budget, as submitted, is deemed to have been finally adopted.
4. The City Council is authorized to transfer budgeted amounts between departments within any fund and to alter the total expenditures of any fund. Management is authorized to transfer budgeted amounts intradepartmentally within a fund during the fiscal year. The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level (e.g., public safety, public works and finance) for the general fund and special revenue funds and the fund level for all other funds. Unencumbered appropriations lapse at year end and must be reappropriated at the onset of the following budget year.
5. Formal budgetary integration is employed as a management control device during the year for all funds budgeted.

Budgeted amounts are as legally adopted, including amendments by the City Council through ordinances. Any increase in appropriations during the fiscal year must be approved by the City Council. There were no additional appropriations adopted by the City Council through budget amendments during the year.

### Violations Of Budgetary Laws And Regulations

Expenditures exceeded appropriations in the following funds at December 31, 2013:

<u>Fund</u>	<u>Amount</u>
General Fund	\$ 2,071,520
Internal Service Fund	11,610

# CITY OF BRIDGETON, MISSOURI

## REQUIRED SUPPLEMENTARY INFORMATION PENSION PLAN December 31, 2013

### Pension Plan Schedule Of Funding Progress

Actuarial Valuation Date	Actuarial Value Of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL As A Percentage Of Covered Payroll {(b-a)/c}
1/1/2009	\$ 22,784,662	\$ 28,997,267	\$ 6,212,605	79%	\$ 7,441,300	83%
1/1/2010	21,393,578	30,256,722	8,863,144	71%	7,485,028	118%
1/1/2011	20,429,324	32,145,844	11,716,520	64%	7,510,205	156%
1/1/2012	21,771,133	35,608,949	13,837,816	61%	7,708,474	180%
1/1/2013	22,889,266	36,832,385	13,943,119	62%	7,509,304	186%
1/1/2014	24,452,827	38,327,780	13,874,953	64%	7,311,479	190%

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**Supplementary Information**

**Combining And Individual Fund  
Financial Statements And Schedules**

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**CITY OF BRIDGETON, MISSOURI**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
December 31, 2013**

	<u>Special Revenue</u>		
	Sewer Lateral Fund	COPS Debt Service Fund	Total Governmental Funds
<b>Assets</b>			
Cash	\$ 46,222	\$ —	\$ 46,222
Taxes receivable	31,573	—	31,573
<b>Total Assets</b>	<b>\$ 77,795</b>	<b>\$ —</b>	<b>\$ 77,795</b>
<b>Liabilities And Fund Balances</b>			
<b>Liabilities</b>			
Accounts payable	\$ 6,800	\$ —	\$ 6,800
<b>Fund Balances</b>			
<b>Restricted For:</b>			
Capital projects	70,995	—	70,995
<b>Total Liabilities And Fund Balances</b>	<b>\$ 77,795</b>	<b>\$ —</b>	<b>\$ 77,795</b>

**CITY OF BRIDGETON, MISSOURI**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES -  
NONMAJOR GOVERNMENTAL FUNDS  
For The Year Ended December 31, 2013**

	<u>Special Revenue</u>		<u>Total Nonmajor Governmental</u>
	Sewer Lateral Fund	COPS Debt Service Fund	
<b>Revenues</b>			
Charges for services	\$ 94,714	\$ —	\$ 94,714
<b>Expenditures</b>			
Current:			
Public works	85,894	—	85,894
Debt service:			
Principal retirement	—	490,000	490,000
Interest and fiscal charges	—	131,331	131,331
<b>Total Expenditures</b>	<b>85,894</b>	<b>621,331</b>	<b>707,225</b>
<b>Revenues Over (Under) Expenditures</b>	<b>8,820</b>	<b>(621,331)</b>	<b>(612,511)</b>
<b>Other Financing Sources</b>			
Transfers in	—	621,331	621,331
<b>Net Changes In Fund Balances</b>	<b>8,820</b>	<b>—</b>	<b>8,820</b>
<b>Fund Balances</b>			
Beginning of year	62,175	—	62,175
End of year	\$ 70,995	\$ —	\$ 70,995

# CITY OF BRIDGETON, MISSOURI

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS - CAPITAL IMPROVEMENTS SALES TAX FUND For The Year Ended December 31, 2013

	Original And Final Budget	Actual	Variance With Final Budget - Positive (Negative)
<b>Revenues</b>			
Sales taxes	\$ 2,500,000	\$ 2,405,906	\$ (94,094)
<b>Expenditures</b>			
Capital outlay	4,455,000	1,935,289	2,519,711
<b>Revenues Over (Under) Expenditures</b>	(1,955,000)	470,617	2,425,617
<b>Other Financing Uses</b>			
Transfers out	(622,100)	(621,331)	769
<b>Net Changes In Fund Balance</b>	<u>\$ (2,577,100)</u>	<u>(150,714)</u>	<u>\$ 2,426,386</u>
<b>Adjustments To Reconcile To GAAP Basis</b>			
Fund balance restricted for encumbrances at December 31, 2013		747,175	
Fund balance restricted for encumbrances at December 31, 2012		<u>(853,745)</u>	
<b>Net Change In Fund Balances - GAAP Basis</b>		<u>(257,284)</u>	
<b>Fund Balance - Beginning Of Year</b>		<u>5,066,632</u>	
<b>Fund Balance - End Of Year</b>		<u>\$ 4,809,348</u>	

# CITY OF BRIDGETON, MISSOURI

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGET BASIS - TAX INCREMENT FINANCING SPECIAL ALLOCATION FUND For The Year Ended December 31, 2013

	Original And Final Budget	Actual	Variance With Final Budget - Positive (Negative)
<b>Revenues</b>			
Sales taxes	\$ 1,050,000	\$ 817,980	\$ (232,020)
<b>Expenditures</b>			
Debt Service:			
Principal retirement	515,000	285,000	230,000
Interest and fiscal charges	535,000	740,461	(205,461)
<b>Total Expenditures</b>	1,050,000	1,025,461	24,539
<b>Net Changes In Fund Balance</b>	<u>\$ —</u>	<u>(207,481)</u>	<u>\$ (207,481)</u>
<b>Fund Balance - Beginning Of Year</b>		<u>2,101,458</u>	
<b>Fund Balance - End Of Year</b>		<u>\$ 1,893,977</u>	

**CITY OF BRIDGETON, MISSOURI**

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**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - BUDGET AND ACTUAL -  
BUDGET BASIS - SEWER LATERAL FUND  
For The Year Ended December 31, 2013**

	<b>Original And Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget - Positive (Negative)</b>
<b>Revenues</b>			
Charges for services	\$ 90,000	\$ 94,714	\$ 4,714
<b>Expenditures</b>			
Public works	90,000	85,894	4,106
<b>Net Changes In Fund Balance</b>	<u>\$ —</u>	<u>8,820</u>	<u>\$ 8,820</u>
<b>Fund Balance - Beginning Of Year</b>		<u>62,175</u>	
<b>Fund Balance - End Of Year</b>		<u>\$ 70,995</u>	

**CITY OF BRIDGETON, MISSOURI**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - BUDGET AND ACTUAL - BUDGET BASIS -  
COPS DEBT SERVICE FUND**

**For The Year Ended December 31, 2013**

	<u>Original And Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget - Positive (Negative)</u>
<b>Revenues</b>	\$ —	\$ —	\$ —
<b>Expenditures</b>			
Debt Service:			
Principal retirement	490,000	490,000	—
Interest and fiscal charges	132,100	131,331	769
<b>Total Expenditures</b>	<b>622,100</b>	<b>621,331</b>	<b>769</b>
<b>Transfers</b>			
Transfers in	—	621,331	621,331
<b>Net Changes In Fund Balances</b>	<u>\$ (622,100)</u>	—	<u>\$ 622,100</u>
<b>Fund Balance - Beginning Of Year</b>		—	
<b>Fund Balance - End Of Year</b>		<u>\$ —</u>	

**CITY OF BRIDGETON, MISSOURI**

**SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION -  
BUDGET AND ACTUAL - BUDGET BASIS -  
INTERNAL SERVICE FUND  
For The Year Ended December 31, 2013**

	Budget Amounts		Actual	Variance With
	Original Budget	Final Budget		Final Budget - Positive (Negative)
<b>Operating Revenues</b>				
Charges for services	\$ 415,100	\$ 415,100	\$ 422,583	\$ 7,483
Gas and oil	284,400	284,400	274,065	(10,335)
<b>Total Operating Revenues</b>	<b>699,500</b>	<b>699,500</b>	<b>696,648</b>	<b>(2,852)</b>
<b>Operating Expenses</b>				
Salaries and employee benefits	204,600	204,600	178,081	26,519
Pension contribution	21,000	21,000	21,000	—
Supplies	399,800	399,800	381,951	17,849
Repairs and maintenance	41,000	41,000	99,076	(58,076)
Miscellaneous	6,100	6,100	4,002	2,098
<b>Total Operating Expenses</b>	<b>672,500</b>	<b>672,500</b>	<b>684,110</b>	<b>(11,610)</b>
	\$ 27,000	\$ 27,000	12,538	\$ (14,462)
<b>Adjustments To Reconcile To GAAP Basis</b>				
Depreciation			(14,883)	
<b>Operating Loss - GAAP Basis</b>			(2,345)	
<b>Capital Contribution</b>			3,572,852	
<b>Change In Net Position</b>			3,570,507	
<b>Net Position - Beginning Of Year</b>			90,899	
<b>Net Position - End Of Year</b>			\$ 3,661,406	

**CITY OF BRIDGETON, MISSOURI**

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**COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES -  
AGENCY FUNDS  
December 31, 2013**

**Assets**

	<b>Performance Bond</b>	<b>Sidewalk Escrow</b>	<b>Utility Escrow</b>	<b>Miscellaneous Deposit</b>	<b>Total</b>
<b>Cash And Investments</b>	\$ 406,802	\$ 38,671	\$ —	\$ 104,305	\$ 549,778

**Liabilities**

<b>Escrow Funds Payable</b>	\$ 406,802	\$ 38,671	\$ —	\$ 104,305	\$ 549,778
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**CITY OF BRIDGETON, MISSOURI**

**COMBINING SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES -  
FIDUCIARY FUNDS -  
AGENCY FUNDS**

**For The Year Ended December 31, 2013**

	<b>Performance Bond</b>	<b>Sidewalk Escrow</b>	<b>Utility Escrow</b>	<b>Miscellaneous Deposit</b>	<b>Total</b>
<b>Assets</b>					
Cash and investments, January 1	\$ 198,376	\$ 160,482	\$ 10,430	\$ 172,040	\$ 541,328
Additions	467,327	—	—	—	467,327
Deductions	(258,901)	(121,811)	(10,430)	(67,735)	(458,877)
Cash and investments, December 31	\$ 406,802	\$ 38,671	\$ —	\$ 104,305	\$ 549,778
<b>Liabilities</b>					
Escrow funds payable, January 1	\$ 198,376	\$ 160,482	\$ 10,430	\$ 172,040	\$ 541,328
Additions	467,327	—	—	—	467,327
Deductions	(258,901)	(121,811)	(10,430)	(67,735)	(458,877)
Escrow funds payable, December 31	\$ 406,802	\$ 38,671	\$ —	\$ 104,305	\$ 549,778

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**CITY OF BRIDGETON, MISSOURI**

**SCHEDULE OF REVENUES AND EXPENDITURES  
AND ACCOUNT BALANCES - POLICE DEPARTMENT -  
ASSET FORFEITURE ACCOUNT\*  
For The Year Ended December 31, 2013**

<b>Revenues</b>	<u>\$ 80,991</u>
<b>Expenditures</b>	
Communications and computers	8,669
Equipment	13,260
Professional fees	500
Vehicle leases and expenses	16,586
K-9 food and supplies	626
Travel and training	708
Membership dues	45
<b>Total Expenditures</b>	<u>40,394</u>
<b>Revenues Over Expenditures</b>	40,597
<b>Account Balance - Beginning Of Year</b>	<u>329,090</u>
<b>Account Balance - End Of Year</b>	<u><u>\$ 369,687</u></u>

\* Police, a department of the General Fund, receives proceeds from the seizure of contraband. These funds must be used for the specific purpose of law enforcement activities. State Statute requires the formation of a committee on disposition of forfeited property. The committee accepts and spends forfeiture proceeds without the approval from the City Council. The asset forfeiture account was established to record activity related to police seizures.



**Statistical Section**

**CITY OF BRIDGETON, MISSOURI**  
**Statistical Section**  
**December 31, 2013**

This part of the City of Bridgeton, Missouri’s (the City) comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

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<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.....	63 - 66
<b>Revenue Capacity</b>	
These schedules contain information to help the reader assess the City's most significant local revenue sources, property and sales tax .....	67 - 71
<b>Debt Capacity</b>	
These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.....	72 - 75
<b>Demographic And Economic Information</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place .....	76 - 78
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These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and the activities it performs .....	79 - 80

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**CITY OF BRIDGETON, MISSOURI**

**NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS**

**Schedule 1**

<b>Functions/Programs</b>	<b>December 31,</b>									
	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Governmental activities										
Net investment in capital assets	\$ 16,348,649	\$ 23,542,562	\$ 24,158,562	\$ 80,280,902	\$ 84,754,841	\$ 91,873,652	\$ 93,271,582	\$ 95,458,716	\$ 94,554,050	\$ 93,496,836
Restricted	5,705,862	2,327,566	1,922,097	4,114,285	7,485,730	6,485,191	6,618,051	6,440,393	7,230,265	6,774,320
Unrestricted	(7,248,531)	(5,884,986)	(4,378,393)	(9,214,902)	(6,663,445)	(11,872,234)	(17,178,107)	(14,478,670)	(11,821,928)	(14,984,339)
<b>Total Governmental activities net position</b>	<b>\$ 14,805,980</b>	<b>\$ 19,985,142</b>	<b>\$ 21,702,266</b>	<b>\$ 75,180,285</b>	<b>\$ 85,577,126</b>	<b>\$ 86,486,609</b>	<b>\$ 82,711,526</b>	<b>\$ 87,420,439</b>	<b>\$ 89,962,387</b>	<b>\$ 85,286,817</b>

Source: Basic financial statements  
2003 was the year GASB Statement 34 was implemented.

Infrastructure capital assets placed in service prior to 2003 have been retroactively reported in 2007 in accordance with GASB Statement 34. The effect of the restatement was to increase capital assets (net) and net position by \$57,073,016 at December 31, 2007.

# CITY OF BRIDGETON, MISSOURI

## CHANGES IN NET POSITION LAST TEN FISCAL YEARS

### Schedule 2

	December 31,									
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Expenses</b>										
Governmental activities:										
General government	\$ 2,678,015	\$ 2,205,584	\$ 1,960,799	\$ 2,135,462	\$ 2,871,077	\$ 2,159,042	\$ 5,820,720	\$ 4,475,951	\$ 4,696,739	\$ 5,024,118
Public safety	5,405,119	5,539,837	5,675,222	5,973,406	6,018,467	6,200,384	5,327,607	5,524,514	5,662,885	5,680,407
Public works	3,888,763	4,140,863	4,508,788	8,740,061	6,146,093	5,438,014	6,172,483	10,361,416	6,304,785	5,987,740
Culture and recreation	3,459,903	3,975,686	4,169,269	4,757,617	4,831,682	4,863,821	5,034,118	5,091,389	4,997,071	5,436,139
Interest on long-term debt	438,938	670,769	659,335	793,816	1,115,226	1,092,463	1,148,642	1,338,869	1,306,004	942,285
<b>Total governmental activities expenses</b>	<b>15,870,738</b>	<b>16,532,739</b>	<b>16,973,413</b>	<b>22,400,362</b>	<b>20,982,545</b>	<b>19,753,724</b>	<b>23,503,570</b>	<b>26,792,139</b>	<b>22,967,484</b>	<b>23,070,689</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	1,659,435	1,918,284	1,956,052	1,760,962	1,663,401	1,456,605	1,448,354	1,621,965	1,676,906	1,715,284
Culture and recreation	941,772	1,197,375	1,445,781	1,533,623	1,518,877	1,544,447	1,551,525	1,481,163	1,629,983	1,505,858
Public works	110,658	97,167	96,176	85,631	803,065	93,915	95,883	94,970	94,938	94,714
Public safety	—	—	397,275	451,124	416,305	508,077	445,867	415,113	344,353	445,171
Operating grants and contributions	21,974	—	1,185,539	1,057,646	1,014,459	972,563	972,405	908,377	778,420	744,338
Capital grants and contributions	—	—	—	313,922	3,092,328	1,051,066	110,040	890,421	139,250	46,843
<b>Total governmental activities program revenues</b>	<b>2,733,839</b>	<b>3,212,826</b>	<b>5,080,823</b>	<b>5,202,908</b>	<b>8,508,435</b>	<b>5,626,673</b>	<b>4,624,074</b>	<b>5,412,009</b>	<b>4,663,850</b>	<b>4,552,208</b>
<b>Total primary government program revenues</b>	<b>2,733,839</b>	<b>3,212,826</b>	<b>5,080,823</b>	<b>5,202,908</b>	<b>8,508,435</b>	<b>5,626,673</b>	<b>4,624,074</b>	<b>5,412,009</b>	<b>4,663,850</b>	<b>4,552,208</b>
<b>Net (Expense) Revenue</b>										
Governmental activities	(13,136,899)	(13,319,913)	(11,892,590)	(17,197,454)	(12,474,110)	(14,127,051)	(18,879,496)	(21,380,130)	(18,303,634)	(18,518,481)
<b>Total primary government</b>	<b>\$ (13,136,899)</b>	<b>\$ (13,319,913)</b>	<b>\$ (11,892,590)</b>	<b>\$ (17,197,454)</b>	<b>\$ (12,474,110)</b>	<b>\$ (14,127,051)</b>	<b>\$ (18,879,496)</b>	<b>\$ (21,380,130)</b>	<b>\$ (18,303,634)</b>	<b>\$ (18,518,481)</b>
<b>General Revenues And Other Changes In Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 645,284	\$ 771,787	\$ 690,187	\$ 714,318	\$ 794,519	\$ 734,330	\$ 809,749	\$ 719,994	\$ 715,584	\$ 724,858
Gross receipts tax (includes franchise tax)	2,134,891	2,189,816	2,303,059	2,970,515	2,721,879	2,969,901	2,701,530	2,750,956	2,706,094	2,868,809
Sales taxes	8,668,852	9,161,063	9,622,625	12,128,071	11,980,098	11,195,162	10,640,933	10,359,657	10,452,653	10,171,502
Investment earnings	385,897	212,888	304,172	643,388	348,659	(162,967)	556,809	731,278	217,961	(93,344)
Miscellaneous	1,643,358	2,316,289	689,671	3,286,165	3,436,187	300,108	395,392	11,527,158	6,753,290	1,003,316
<b>Total governmental activities</b>	<b>13,478,282</b>	<b>14,651,843</b>	<b>13,609,714</b>	<b>19,742,457</b>	<b>19,281,342</b>	<b>15,036,534</b>	<b>15,104,413</b>	<b>26,089,043</b>	<b>20,845,582</b>	<b>14,675,141</b>
<b>Total primary government activities</b>	<b>\$ 13,478,282</b>	<b>\$ 14,651,843</b>	<b>\$ 13,609,714</b>	<b>\$ 19,742,457</b>	<b>\$ 19,281,342</b>	<b>\$ 15,036,534</b>	<b>\$ 15,104,413</b>	<b>\$ 26,089,043</b>	<b>\$ 20,845,582</b>	<b>\$ 14,675,141</b>
<b>Change In Net Position</b>										
Governmental activities	\$ 341,383	\$ 1,331,930	\$ 1,717,124	\$ 2,545,003	\$ 6,807,232	\$ 909,483	\$ (3,775,083)	\$ 4,708,913	\$ 2,541,948	\$ (3,843,340)

Notes:

Source: Basic financial statements.

2003 was the year GASB Statement 34 was implemented.

**CITY OF BRIDGETON, MISSOURI**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**

**Schedule 3**

	December 31,									
	2004	2005	2006	2007	2008	2009	2010	2011(2)	2012	2013
General Fund										
Nonspendable	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 30,271	\$ 29,234	\$ 28,397
Reserved (Restricted Note 2)	290,221	194,891	671,705	2,252,945	2,421,249	5,089,541	242,999	—	2,615,636	8,249,403
Unreserved (Assigned and Unassigned Note 2)	2,351,367	3,769,002	4,777,799	6,387,127	6,462,698	3,805,972	(567,542)	5,643,847	4,189,491	2,154,975
<b>Total general fund</b>	<b>\$ 2,641,588</b>	<b>\$ 3,963,893</b>	<b>\$ 5,449,504</b>	<b>\$ 8,640,072</b>	<b>\$ 8,883,947</b>	<b>\$ 8,895,513</b>	<b>\$ (324,543)</b>	<b>\$ 5,674,118</b>	<b>\$ 6,834,361</b>	<b>\$ 10,432,775</b>
All Other Governmental Funds										
Reserved (Restricted Note 2)	\$ 5,454,769	\$ 2,173,375	\$ 2,190,880	\$ 2,121,958	\$ 5,128,828	\$ 6,436,469	\$ 6,571,067	\$ 6,440,393	\$ 7,326,977	\$ 6,774,320
Unreserved (unassigned)	(66,005)	(46,280)	(76,350)	(60,578)	(64,967)	(30,995)	—	—	(104,615)	(112,518)
<b>Total all other governmental funds</b>	<b>\$ 5,388,764</b>	<b>\$ 2,127,095</b>	<b>\$ 2,114,530</b>	<b>\$ 2,061,380</b>	<b>\$ 5,063,861</b>	<b>\$ 6,405,474</b>	<b>\$ 6,571,067</b>	<b>\$ 6,440,393</b>	<b>\$ 7,222,362</b>	<b>\$ 6,661,802</b>

Notes:

- (1) 2010 Unreserved General Fund balance was understated by \$7,300,000. This was the amount received from the St. Louis Airport Settlement Agreement as of December 31, 2010. Pursuant to accounting standards, this was classified as deferred revenue and treated as revenue when the transaction was completed in 2011.
- (2) Effective January 1, 2011 the City adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definition*.

Source: Basic financial statements.

**CITY OF BRIDGETON, MISSOURI**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**

**Schedule 4**

	December 31,									
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Revenues</b>										
Taxes	\$ 10,974,758	\$ 11,212,247	\$ 12,100,055	\$ 14,483,203	\$ 15,834,389	\$ 14,883,311	\$ 14,104,534	\$ 13,907,163	\$ 13,914,768	\$ 13,692,753
Licenses, fees and permits	1,659,435	1,918,284	1,956,052	1,760,962	1,663,401	1,456,605	1,448,354	1,621,965	1,676,906	1,715,284
Charges for services, net	983,094	1,348,612	1,600,897	1,676,551	1,658,701	1,679,150	1,689,071	1,617,973	1,763,692	1,638,151
Fines and forfeitures	302,202	325,872	397,275	451,124	416,305	508,077	445,867	415,113	344,353	445,171
Intergovernmental	1,202,610	1,063,747	1,292,858	1,269,199	1,042,221	1,698,128	1,086,150	1,827,492	900,799	782,213
Investment earnings	385,897	212,888	304,172	643,388	348,659	(163,461)	556,731	731,213	174,741	(93,344)
Other revenues	832,297	1,383,463	1,402,139	4,119,885	3,390,417	259,320	353,729	11,189,802	742,710	822,578
<b>Total revenues</b>	<b>16,340,293</b>	<b>17,465,113</b>	<b>19,053,448</b>	<b>24,404,312</b>	<b>24,354,093</b>	<b>20,321,130</b>	<b>19,684,436</b>	<b>31,310,721</b>	<b>19,517,969</b>	<b>19,002,806</b>
<b>Expenditures</b>										
General government	2,614,980	2,111,826	1,894,463	2,058,172	3,485,962	3,911,217	3,946,672	4,138,429	4,276,572	4,473,166
Public safety	5,340,751	5,266,830	5,596,339	5,879,882	5,941,629	6,280,865	5,010,119	5,223,374	5,338,964	5,199,396
Public works	4,048,492	3,860,002	4,325,504	4,854,217	4,558,260	4,811,523	3,750,022	4,056,595	3,789,351	4,043,564
Culture and recreation	2,993,177	3,238,359	3,714,495	3,807,991	3,871,781	3,976,056	3,659,433	3,686,142	3,924,074	3,884,383
Capital outlay	4,567,707	3,996,332	1,097,257	3,461,331	1,129,192	4,171,718	10,755,780	7,419,817	3,606,874	4,529,645
Debt service										
Interest	79,345	601,228	612,344	787,319	1,190,913	1,106,615	1,076,873	1,053,995	1,365,887	871,792
Principal	—	330,000	340,000	345,000	930,000	440,000	540,000	4,205,000	4,881,618	775,000
Cost of issuance	—	—	—	380,413	—	—	—	—	477,873	107,263
<b>Total expenditures</b>	<b>19,644,452</b>	<b>19,404,577</b>	<b>17,580,402</b>	<b>21,574,325</b>	<b>21,107,737</b>	<b>24,697,994</b>	<b>28,738,899</b>	<b>29,783,352</b>	<b>27,661,213</b>	<b>23,884,209</b>
Excess of revenues over (under) expenditures	(3,304,159)	(1,939,464)	1,473,046	2,829,987	3,246,356	(4,376,864)	(9,054,463)	1,527,369	(8,143,244)	(4,881,403)
<b>Other Financing Sources (Uses)</b>										
Issuance of certificates and notes payable	—	—	—	—	—	5,730,043	—	4,116,618	3,870,000	9,465,000
Proceeds from refunding	1,735,000	—	—	7,588,536	—	—	—	—	6,000,000	—
Payments to escrow agent	(2,004,415)	—	—	(6,543,123)	—	—	—	—	—	(1,448,000)
Bond premium	—	—	—	—	—	—	—	—	(47,875)	(97,743)
Transfers in	22,118	368,623	368,382	362,396	1,805,546	—	560,920	4,039,166	600,104	621,331
Transfers out	(22,118)	(368,623)	(368,382)	(362,396)	(1,805,546)	—	(560,920)	(3,815,166)	(336,773)	(621,331)
<b>Total other financing source (uses)</b>	<b>(269,415)</b>	<b>—</b>	<b>—</b>	<b>1,045,413</b>	<b>—</b>	<b>5,730,043</b>	<b>—</b>	<b>4,340,618</b>	<b>10,085,456</b>	<b>7,919,257</b>
<b>Net change in fund balances</b>	<b>\$ (3,573,574)</b>	<b>\$ (1,939,464)</b>	<b>\$ 1,473,046</b>	<b>\$ 3,875,400</b>	<b>\$ 3,246,356</b>	<b>\$ 1,353,179</b>	<b>\$ (9,054,463)</b>	<b>\$ 5,867,987</b>	<b>\$ 1,942,212</b>	<b>\$ 3,037,854</b>
<b>Ratio of total debt service expenditures to non-capital expenditures</b>										
	0.53%	6.43%	6.13%	7.27%	11.61%	8.91%	9.88%	19.33%	25.98%	8.29%

Source: Basic financial statements

# CITY OF BRIDGETON, MISSOURI

## ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

### Schedule 5

(in thousands of dollars)

Fiscal Year	Real Property			Personal Property	Railroad and Utilities	Total Taxable Assessed Total	Total Direct Tax Rate
	Residential Property	Commercial Property	Agricultural Property				
2004 <sup>(4)</sup>	\$ 95,256	\$ 226,113	\$ 125	\$ 85,389	\$ 7,880	\$ 414,763	0.16
2005	104,808	255,996	114	95,920	8,125	464,963	0.16
2006	102,970	249,357	113	94,218	8,621	455,279	0.16
2007	121,236	279,516	115	89,228	8,600	498,695	0.16
2008	122,009	281,696	115	91,338	8,470	503,628	0.16
2009	112,121	266,732	129	85,659	9,101	473,742	0.16
2010	111,708	267,459	129	79,470	9,182	467,948	0.16
2011	101,880	245,089	119	72,568	9,573	429,229	0.16
2012	103,444	241,586	117	74,570	9,811	429,528	0.16
2013	96,104	243,507	123	82,906	9,900	432,540	0.16

Notes:

- (1) Assessments are determined by the Assessor of St. Louis County as of January 1.
- (2) Assessments are based on a percentage of estimated actual values. Real property is classified as residential, agricultural, or commercial. Residential property is assessed at 19%, agricultural is assessed at 12%, and commercial is assessed at 32%. All railroad and utility property is assessed at 32%. All personal property is assessed at 33 1/3%. Real property is reassessed biannually in odd-numbered years.
- (3) Personal and agricultural property are not taxed.
- (4) Beginning in 2003, St. Louis County tax rates can be separate for each subclass of property.

Direct tax rate for commercial property:

2004	0.250
2005	0.224
2006	0.224
2007	0.205
2008	0.226
2009	0.217
2010	0.242
2011	0.242
2012	0.250
2013	0.246

## CITY OF BRIDGETON, MISSOURI

### DIRECT AND OVERLAPPING PROPERTY TAX RATES (PER \$100 OF ASSESSED VALUE - RESIDENTIAL ONLY) LAST TEN FISCAL YEARS

#### Schedule 6

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Taxes levied on all property in the City in the City of Bridgeton:										
City of Bridgeton	0.160	0.160	0.160	0.160	0.160	0.160	0.160	0.160	0.160	0.160
State of Missouri	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030
St. Louis County	0.580	0.580	0.558	0.558	0.558	0.523	0.523	0.523	0.523	0.523
Special School district	0.905	0.840	0.824	0.908	0.918	0.938	0.995	1.013	1.102	1.240
St. Louis Community College	0.237	0.223	0.223	0.200	0.201	0.214	0.218	0.220	0.220	0.220
St. Louis County Library	0.150	0.150	0.150	0.150	0.150	0.150	0.157	0.163	0.173	0.250
Metropolitan St. Louis Sewer District (Extension)	0.228	0.209	0.227	0.223	—	—	0.194	0.100	0.201	0.207
Metropolitan Zoological Park and Museum District	0.276	0.265	0.261	0.233	0.234	0.249	0.255	0.267	0.268	0.280
Sheltered Workshop	0.085	0.085	0.082	0.085	0.090	0.090	0.079	0.084	0.084	0.089
<b>Total</b>	<b>2.651</b>	<b>2.542</b>	<b>2.515</b>	<b>2.547</b>	<b>2.341</b>	<b>2.354</b>	<b>2.611</b>	<b>2.560</b>	<b>2.761</b>	<b>2.999</b>
School districts (1):										
Pattonville	4.034	3.835	3.787	3.768	3.433	3.671	4.077	4.425	4.521	4.521
Hazelwood	4.880	5.230	5.463	5.124	5.370	6.039	6.220	6.220	6.220	6.220
Ferguson	5.040	5.040	4.842	4.717	4.187	4.640	4.641	5.020	5.040	5.040
Ritenour	4.555	4.304	4.304	3.768	3.754	4.270	4.623	4.983	4.968	5.461
Fire protection districts (2)										
Robertson	1.773	1.762	1.680	1.719	2.012	2.012	2.012	2.012	2.012	2.012
Pattonville	1.432	1.323	1.322	1.334	1.227	1.556	1.578	1.608	1.603	1.683
Maryland Heights	1.090	1.267	1.257	1.226	1.098	1.204	1.320	1.340	1.340	1.343
West Overland	1.460	1.138	1.797	1.488	1.456	1.669	1.675	1.835	2.017	2.017

Notes:

- (1) All property is located in one of the four school districts whose boundaries include part of the City.
- (2) All property is located in one of the four fire protection districts whose boundaries include part of the City.

Source: St. Louis County Collector

**CITY OF BRIDGETON, MISSOURI**  
**PRINCIPAL PROPERTY TAX PAYERS**  
**CURRENT YEAR AND NINE YEARS AGO**

**Schedule 7**

*(in thousands of dollars)*

Taxpayer	2013			2004		
	Taxable Assessed Value	Rank	Percentage Of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage Of Total City Taxable Assessed Value
Dugan Realty	\$ 11,808	1	3.38%	\$ —	—	—
Republic Services Inc.	11,181	2	3.20%	—	—	—
Hussmann Corporation	7,871	3	2.25%	5,120	5	1.52%
Bridgeton Industrial LLC	6,618	4	1.89%	—	—	—
Lone Eagle Drive Holdings LLC	6,373	5	1.82%	—	—	—
Hogan Motor Leasing Inc.	5,953	6	1.70%	—	—	—
Corporate Woods LLC	5,395	7	1.54%	—	—	—
Cole Mountain LLC	5,351	8	1.53%	—	—	—
333 Rock Corp.	5,051	9	1.45%	—	—	—
May Department Stores	4,973	10	1.42%	4,876	6	1.45%
Terra Venture	—	—	—	6,580	1	1.95%
Radisson Hotels	—	—	—	5,840	2	1.73%
Ameren UE	—	—	—	5,303	3	1.57%
Manheim Services Corp.	—	—	—	5,173	4	1.53%
Olympia Properties	—	—	—	4,246	7	1.26%
Watson 66 Development	—	—	—	3,840	8	1.14%
Metropolitan Life Ins. Co.	—	—	—	3,779	9	1.12%
Love, Andrew Sproule, Jr.	—	—	—	3,679	10	1.09%
<b>Total</b>	<b>\$ 70,574</b>		<b>20.18%</b>	<b>\$ 48,436</b>		<b>14.36%</b>

Source: St. Louis County Department of Collection

**CITY OF BRIDGETON, MISSOURI**

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**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**

**Schedule 8**

*(dollars in thousands)*

Fiscal Year Ended December 31,	Tax Levied For The Fiscal Year	Collected Within The		Collections In Subsequent Years	Total Collections To Date	
		Fiscal Year Of The Levy Amount	Percentage Of Levy		Amount	Percentage Of Levy
2004	\$ 721	\$ 705	97.7%	\$ (3)	\$ 702	97.4%
2005	750	475	63.4%	257	732	97.6%
2006	729	688	94.4%	39	727	99.7%
2007	775	576	74.3%	191	767	99.0%
2008	825	610	73.9%	215	825	100.0%
2009	765	534	69.8%	231	765	100.0%
2010	830	549	66.2%	260	809	97.5%
2011	765	569	74.4%	165	734	96.0%
2012	779	577	74.0%	139	716	91.9%
2013	768	519	67.6%	—	658	85.7%

Source: St. Louis County Collector

**CITY OF BRIDGETON, MISSOURI**

**SALES TAX COLLECTED  
LAST TEN FISCAL YEARS**

**Schedule 9**

	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Sales Tax Collected for General Purposes	\$4,835,348	\$5,060,364	\$4,956,556	\$5,193,341	\$4,895,062	\$4,619,678	\$4,307,015	\$4,181,160	\$4,205,876	\$4,234,057
Sales Tax Collected for Park and Stormwater Purposes	3,231,063	3,430,051	3,282,365	3,288,674	3,116,693	2,855,132	2,645,565	2,576,051	2,700,956	2,713,559
Sales Tax Collected for Capital Improvement Purposes	—	—	641,751	2,796,495	2,630,435	2,416,195	2,246,741	2,193,061	2,337,799	2,405,906
<b>Total Direct Sales Tax Collected</b>	<b>\$8,066,411</b>	<b>\$8,490,415</b>	<b>\$8,880,672</b>	<b>\$11,278,510</b>	<b>\$10,642,190</b>	<b>\$9,891,005</b>	<b>\$9,199,321</b>	<b>\$8,950,272</b>	<b>\$9,244,631</b>	<b>\$9,353,522</b>
City direct sales tax rate	1.50%	1.50%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%

NOTE: As set out in Section 32.057 of the Missouri Revised Statutes it is a violation to make known in any manner the tax returns or departmental records derived from the Missouri Department of Revenue. Due to the confidentiality of earnings information the above alternative information is provided to assist users in understanding this revenue source.

Source: City Finance Department

**CITY OF BRIDGETON, MISSOURI**

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**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN FISCAL YEARS**

**Schedule 10**

*(dollars in thousands, except per capita)*

<u>Governmental Activities</u>						
<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Tax Increment Notes(3)</b>	<b>Lease Revenue Bonds (2)</b>	<b>Total Primary Government</b>	<b>Percentage Of Personal Income (4)</b>	<b>Per Capita (4)</b>
2004	—	\$ 9,237	\$ 1,735	\$ 10,972	2.53%	\$ 706
2005	—	9,295	1,405	10,700	2.42%	688
2006	—	9,331	1,065	10,396	2.26%	669
2007	—	16,512	720	17,232	3.89%	1,108
2008	—	15,455	—	15,455	3.37%	994
2009	—	15,097	5,785	20,882	4.58%	1,343
2010	—	14,731	5,595	20,326	4.37%	1,307
2011	—	18,303	1,905	20,208	4.21%	1,750
2012	—	13,734	5,525	19,259	3.93%	1,667
2013	—	13,483	13,100	26,583	5.35%	2,302

- Notes: (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements.
- (2) In 2004, the City issued certificates of participation of \$1,735,000 for refunding of the 1993 lease revenue bonds. Certificates were fully defeased in 2008.  
In 2009, the City issued certificates of participation of \$5,785,000 for financing the construction of the new municipal government center.  
In 2012, the City issued certificates of participation of \$3,870,000 for financing the construction of the new city garage.  
In 2013, the City issued certificates of participation of \$9,465,000 for financing the construction of a new recreation center and refunding of 2009 certificates.
- (3) In 2011, The City issued Tax Increment Notes not to exceed \$4,700,000 for the St. Charles Rock Road redevelopment project, which were refunded in 2012 with an issue amount of \$6,000,000.
- (4) See Schedule 14 for personal income and population data.

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# CITY OF BRIDGETON, MISSOURI

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## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

### Schedule 11

*(dollars in thousands, except per capita)*

Fiscal Year	General Bonded Debt Outstanding			Percentage Of Actual Taxable Value Of Property (2)	Per Capita (3)
	General Obligation Bonds	Redevelopment Bonds	Total		
2004	—	—	—	—	—
2005	—	—	—	—	—
2006	—	—	—	—	—
2007	—	—	—	—	—
2008	—	—	—	—	—
2009	—	—	—	—	—
2010	—	—	—	—	—
2011	—	—	—	—	—
2012	—	—	—	—	—
2013	—	—	—	—	—

- Notes:
- (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements.
  - (2) See Schedule 5 for property value data.
  - (3) See Schedule 14 for population data.

# CITY OF BRIDGETON, MISSOURI

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

December 31, 2013

### Schedule 12

*(dollars in thousands)*

<b>Governmental Unit</b>	<b>Debt Outstanding</b>	<b>Estimated Percentage Applicable</b>	<b>Estimated Share of Overlapping Debt</b>
St. Louis County	\$ 113,260	3.94%	\$ 4,462
Pattonville R-3 School District (1)	70,245	30.83%	21,657
Hazelwood R-1 School District (1)	223,642	5.04%	11,272
Ferguson R-2 School District (1)	22,950	0.13%	30
Pattonville Fire District (1)	16,850	96.19%	<u>16,208</u>
Subtotal, overlapping debt			53,629
<b>City direct debt (3)</b>	26,583	100.00%	<u>26,583</u>
<b>Total direct and overlapping debt</b>			<u><u>\$ 80,212</u></u>
<b>Direct and overlapping debt per capita (2)</b>			<u>\$6.94</u>

Notes: (1) Only portions of the school and fire districts are located within the City boundaries. The applicable amounts refer to that portion of the district that is contained within the City's boundary. Therefore, the applicable amounts refer to portions of the City's taxpayers. The method used for overlapping assessments is the percentage of the City's boundaries within the total governmental unit's boundaries calculated from St. Louis County's assessed valuation rolls.

(2) Based upon a population of 11,550

(3) Includes Certificates of Participation and Tax Increment Financing Notes

Source: The above-named jurisdictions, St. Louis County Real Estate Assessment rolls, and St. Louis County report of Assessed Valuation.

**CITY OF BRIDGETON, MISSOURI**  
**LEGAL DEBT MARGIN INFORMATION**  
**LAST TEN FISCAL YEARS**

**Schedule 13**

*(dollars in thousands)*

	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Debt limit	\$ 41,476	\$ 46,496	\$ 45,528	\$ 49,870	\$ 50,363	\$ 47,374	\$ 46,795	\$ 42,923	\$ 42,953	\$ 43,254
Total net debt applicable to limit	—	—	—	—	—	—	—	—	—	—
Legal debt margin	\$ 41,476	\$ 46,496	\$ 45,528	\$ 49,870	\$ 50,363	\$ 47,374	\$ 46,795	\$ 42,923	\$ 42,953	\$ 43,254
Total net debt applicable to the limit as a percentage of debt limit	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Notes: Bonded indebtedness is limited by Sections 95.111 and 95.120 of the Missouri Revised Statutes (1986) to 10% of the assessed value of taxable tangible property. The City has no pledged revenue, therefore the Schedule for Pledged Revenue Coverage is not included in this Section.

**CITY OF BRIDGETON, MISSOURI**

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**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN CALENDAR YEARS**

**Schedule 14**

Year	Population	Personal Income <i>(thousands of dollars)</i>	Per Capita Personal Income	School Enrollment		Unemployment Rate
				Pattonville School District	Hazelwood School District	
2004	15,550	\$ 405,513	\$ 26,078	\$ 5,946	\$ 19,250	5.8%
2005	15,550	421,327	27,095	5,690	19,315	5.9%
2006	15,550	433,969	27,908	5,776	19,556	5.5%
2007	15,550	442,648	28,466	5,544	19,297	4.9%
2008	15,550	459,026	29,519	5,430	19,160	5.9%
2009	15,550	456,088	29,330	5,466	18,585	9.0%
2010	15,550	464,982	29,902	5,518	18,378	9.4%
2011	11,550	479,954	41,554	5,528	18,074	8.5%
2012	11,550	489,692	42,397	5,509	17,752	6.8%
2013	11,550	496,548	42,991	5,563	17,882	6.5%

Source: Population and per capita personal income data for the City using the U.S. Census Bureau data for the area and Bureau of Economic Analysis for St. Louis County. 2010 Census figures reflected in 2011, 2012 and 2013. School enrollment information provided by Pattonville and Hazelwood School Districts. Unemployment rate using U.S. Department of Labor, Bureau of Labor Statistics

Note: Per capita personal income for year 2013 using consumer price index for midwest state as a percent change from 2012.

**CITY OF BRIDGETON, MISSOURI**  
**PRINCIPAL EMPLOYERS**  
**CURRENT YEAR AND NINE YEARS AGO**

**Schedule 15**

<b>Employer</b>	<b>2013</b>			<b>2004</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percentage Of Total City Employment</b>	<b>Employees</b>	<b>Rank</b>	<b>Percentage Of Total City Employment</b>
DePaul Health Center	2,838	1	13.98%	2,500	1	14.38%
Hussmann Refrigeration	1,750	2	8.62%	1,800	2	10.35%
Schnuck's Grocery	475	3	2.34%	—	—	—
Wal-Mart	400	4	1.97%	200	10	1.15%
KV Pharmaceutical	300	5	1.48%	—	—	—
Hunter Engineering	300	6	1.48%	300	6	1.73%
Best Buy	250	7	1.23%	250	7	1.44%
Home Depot	250	8	1.23%	250	8	1.44%
Lowe's	220	9	1.08%	—	—	—
Target	200	10	0.99%	—	—	—
Western Union	—		—	900	3	5.18%
Direct Mail Corp.	—		—	430	5	2.47%
Holiday Inns	—		—	240	9	1.38%
National Vendors	—		—	750	4	4.31%
<b>Total</b>	<b>6,983</b>		<b>34.40%</b>	<b>7,620</b>		<b>43.82%</b>

Note: Total number of employees per year is as follows:

<u>Year</u>	<u>Number</u>
2004	17,400
2013	20,300

Source: Business License database from City Clerk and the U.S. Census Bureau Economic Fact Sheet

**CITY OF BRIDGETON, MISSOURI**

**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS**

**Schedule 16**

Function/ Program	December 31,									
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
General government										
Elected Officials	9	9	9	9	9	9	9	9	9	9
City Administration	3	3	3	3	3	3	4	4	4	4
Finance	3	3	3	3	3	3	3	3	3	3
Court	3	3	3	3	3	3	3	3	3	3
Police										
Officers	56	54	54	54	54	54	53	50	50	50
Civilians	13	12	12	12	12	12	11	11	11	11
Public works										
Engineering	3	3	3	3	3	3	3	3	3	3
Planning & Zoning	9	9	9	9	9	9	9	9	9	9
Maintenance & Garage Administration	21	21	21	21	21	21	21	20	20	18
Administration	4	4	4	4	4	4	4	4	4	4
Parks and recreation	24	24	24	24	24	24	24	24	24	23
<b>Total</b>	<b>148</b>	<b>145</b>	<b>145</b>	<b>145</b>	<b>145</b>	<b>145</b>	<b>144</b>	<b>140</b>	<b>140</b>	<b>137</b>

Source: Annual Budget Reports

# CITY OF BRIDGETON, MISSOURI

## OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

### Schedule 17

Function/ Program	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Police and Municipal Court										
Adult arrests	1,433	1,810	2,051	1,468	1,415	1,993	1,328	1,227	1,863	1,998
Juvenile arrests	262	261	210	308	298	251	171	132	130	110
Parking violations	119	150	84	72	70	192	140	71	56	96
Traffic violations (1)	2,285	2,287	3,786	3,499	2,600	2,847	2,241	2,138	1,637	3,410
Non-traffic ordinance violations	1,127	1,204	1,391	1,347	1,338	1,400	1,268	1,087	1,367	1,615
Parks and Recreation										
Athletic Complex rental dates	192	230	359	355	408	441	375	292	308	304
Aquatic Center admissions	closed	22,261	20,817	19,582	24,184	19,776	27,567	29,948	30,074	26,772
Golf course rounds	27,560	30,895	30,177	31,148	29,588	31,277	28,158	23,570	26,714	23,207
Planning and Public Works										
Zoning approvals for construction	47	43	53	46	46	58	71	67	84	83
Building permits for new construction	440	461	444	436	360	279	290	318	369	398
Occupancy permits (2)	317	354	283	309	260	217	526	430	385	541
Administration										
Business licenses issued	850	850	800	800	750	670	650	650	650	665
Vending licenses issued	935	935	960	896	835	811	751	582	623	595
Liquor licenses issued	62	62	59	61	58	61	63	55	55	50
Solicitor licenses issued	23	23	34	33	42	13	23	22	43	16

Note: (1) Excludes tickets issued by red light cameras.

(2) 2010 was the first year of initiating Rental Occupancy Permits

Sources: City of Bridgeton Annual Reports (2004-2013), various City departments

**CITY OF BRIDGETON, MISSOURI**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**

**Schedule 18**

<b>Function/ Program:</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Police										
Stations/City Hall	1	1	1	1	1	1	1	1	1	1
Marked patrol units	15	15	15	15	15	15	15	13	13	13
Public Works										
Streets (miles)	62	62	62	62	62	62	62	62	62	62
Streetlights	901	906	907	916	786	785	798	805	768	805
Parks and Recreation										
Acreage	202	202	202	353	360	360	360	358	413	413
Playgrounds	10	10	10	8	8	8	10	9	10	10
Baseball/Soccer Fields	15	15	20	19	19	19	18	19	18	18
Community Center	1	1	1	1	1	1	1	1	1	1
Tennis Courts	11	11	11	9	9	9	9	9	9	9
Athletic Complex	1	1	1	1	1	1	1	1	1	1
Aquatic Center	—	1	1	1	1	1	1	1	1	1
Golf Course	1	1	1	1	1	1	1	1	1	1

Note: No capital asset indicators are available for the General Government functions.

Source: City of Bridgeton Annual Reports (2004-2013), City of Bridgeton Annual Budgets (2004-2013), various City departments